# Town of Cicero Community Development Block Grant Program Annual Action Plan Program Year 2022 October 1, 2022 through September 30, 2023



#### Town of Cicero, Cook County, Illinois Larry Dominick, Town President

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### **Table of Contents**

Executive Summary	3
Program Year 2022 Annual Action Plan	
Resources	
Performance Measurement System	
Cicero's Demographic, Census, and Resource Information	
Managing the Process	22
Citizen Participation Plan	
Institutional Structure	
Monitoring	28
Specific Housing Objectives	29
Lead-based Paint	31
Needs of Public Housing	31
Barriers to Affordable Housing	33
HOME/ American Dream Down payment Initiative	
Neighborhood Stabilization Program (NSP)	36
Specific Homeless Prevention Elements	
Emergency Solutions Grants (ESG)	
Community Development	
Antipoverty Strategy	
Non-homeless Special Needs (91.220 (c) and (e))	
Specific HOPWA Objectives	
Rationale for Geographic Distribution of Assistance	
Under-served Needs	

#### **Executive Summary**

The Town of Cicero Department of Housing prepares the Annual Action Plan to describe the activities, which will be undertaken in the upcoming year toward meeting the goals, and objectives, which were identified in the 2020-2024 Consolidated Plan. This third year Action Plan will begin October 1, 2022 and end September 30, 2023.

The Action Plan satisfies the application requirements for the Community Development Block Grant (CDBG) formula program offered through the U.S. Department of Housing and Urban Development (HUD). The Town of Cicero, as an entitlement grantee for the CDBG program, has the responsibility of coordinating and developing the Annual Action Plan to remain eligible for this program.

As the third Annual Action Plan of the 5-Year Consolidated Plan Period, the following priorities, objectives, and proposed accomplishments were identified for the upcoming year to meet or exceed each of the priorities identified in the Consolidated Plan:

**Priority:** Expand the supply of safe, decent, and affordable Housing.

Objective: Improve the quality of housing stock through rehabilitation and repair.

**Proposed Accomplishments:** Over the course of this action plan year, it is anticipated that 40 homes will be rehabilitated or repaired. This will result in safer living conditions and increased property values.

**Priority:** Provide safe housing free from lead hazards.

**Objective:** Implement an educational program that provides information on lead poisoning, and identify and abate sources of lead-based paint in residential Units.

#### **Proposed Accomplishments:**

- Provide educational materials to families within the Town of Cicero regarding the hazards of lead poisoning.
- Complete 10 rehabilitation projects that involve lead hazard reduction.

**Priority:** Improve service to non-homeless Cicero residents who are low-to-moderate income and/or have special needs.

Objective: Make social services available for persons in need who have low-to-moderate incomes.

**Proposed Accomplishments:** Develop a diverse network of needed services toward enhancing the health, safety, and overall well-being of individuals and persons with special needs, through the provisions for creating and expanding quality public and private human service programs.

Priority: Strengthen the community's living environment by making improvements to Public Facilities.

**Objective:** Make funding available for infrastructure improvements.

**Proposed Accomplishments:** Over the course of this consolidated plan, it is anticipated that \$1 million of CDBG funds will be spent on infrastructure improvements such as street and gutter repairs, alley re-paving, and rehabilitation of public facilities.

The Town's entitlement grant for PY 2022 is \$1,669,561.00. The total will be spent in the following categories:

Administration	\$ 330,561.00
Housing Repair Program	\$ 550,000.00
Lead Hazard Reduction	\$ 75,000.00
Public Services	\$ 220,000.00
Public Facilities	\$ 494,000.00
Total	\$ 1,669,561.00

#### **Program Year 2022 Annual Action Plan**

Annually, the Town of Cicero must submit a one year action plan, which details the proposed projects and services it will fund with its CDBG funding allocation. The following are the activities and amounts that will be proposed in the next program year.

#### Project ID 2022-0001 Program Administration......\$ 330,561.00

The activity will provide general management, oversight, and coordination of the CDBG programs. This activity will fund Administrative salaries, as well as any administrative costs incurred with the management of the office.

					Service	
Project	Agency	Project Description	Priority	Performance	Area	Budget
2022-0001	Town of Cicero	General Administration	5	N/A	Town-Wide	\$30,561.00
2022-0001	Town of Cicero	Staff Salaries	5	N/A	Town-Wide	\$300,000.00
				Tot	al	\$330,561.00

#### 

The program will provide home repair assistance and emergency repair assistance to low and moderate income homeowners who are experiencing conditions in and around their home that pose a threat to the health, safety, and welfare of the household occupants. This activity is eligible under 24CFR section 570.202(a) and will benefit low and moderate-income persons qualified under 570.208(a)(2)(i)(A).

Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2022-0002	Town of Cicero	Housing Rehab Program	1	DH-3	Town-Wide	\$130,000.00
2022-0002	Town of Cicero	Housing Staff Salaries	1	N/A	Town-Wide	\$300,000.00
2022-0002	Town of Cicero	Emergency Heat Program	1	DH-1	Town-Wide	\$50,000.00
2022-0002	Town of Cicero	Accessibility Program	1	DH-1	Town-Wide	\$25,000.00
2022-0002	Town of Cicero	Home Improvement Program	1	DH-1	Town-Wide	\$25,000.00
2022-0002	Town of Cicero	Energy Efficiency Weatherization	1	DH-1	Town-Wide	\$20,000.00
				Tota	al	\$550.000.00

#### 

The Town of Cicero will provide CDBG funding necessary to implement a program to identify and abate the sources of lead-based paint. The Home Repair Program is designed to assist homeowners in lead-based paint in the homes. With the implementation of the Lead-Based Paint Hazard Reduction regulation under 24 CFR 35 the Town has included Lead- Based Paint Hazard Reduction activities in all its rehabilitation programs. These activities include paint testing, safe work practices, occupant protection, education and clearance testing before re-occupancy. The Town of Cicero Department of Housing will distribute an informative brochure on the dangers of lead poisoning in the home. The purpose of the brochure is to make Cicero residents aware of the dangers of lead poisoning, and information on blood testing, abatement, and control.

Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2022-0003	Town of Cicero	Lead Hazard Reduction	2	DH-3	Town-Wide	\$75,000.00
				Tota	al	\$75,000.00

The Town of Cicero Department of Housing will provide CDBG funding necessary for local Public Services to implement their programs. All programs funded with CDBG money will benefit low to moderate income Cicero residents, or presumed low-mod beneficiaries. The services will range from youth programs, to mental health services, to mortgage counseling.

Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2022-0004	Boys Club	After School Program	3	SL-3	Town-Wide	\$30,000.00
2022-0005	Children's Center	Day Care Services	3	SL-3	Town-Wide	\$30,000.00
2022-0006	Youth Commission	After School Program	3	SL-3	Town-Wide	\$40,000.00
2022-0007	Family Services	Mental Health Services	3	SL-3	Town-Wide	\$60,000.00
2022-0008	Literacy Program	Youth Program	3	SL-3	Town-Wide	\$30,000.00
2022-0009	CEDA	Housing Counseling	3	DH-3	Town-Wide	\$10,000.00
2022-0010	Community Support Services	Handicap Services	3	SL-1	Town-Wide	\$20,000.00
				Tota	al	\$220,000.00

Public Facilities......\$ 494,000.00

This year, The Town of Cicero Department of Housing will provide CDBG funds to repair, renovate, and upgrade certain public facilities. These repairs, renovations, and upgrades, will serve a low-mod area benefit and limited clientele.

Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2022-0011	Town of Cicero	Alley Repavement	4	SL-3	Town-Wide	494,000.00
	Total		\$494,000.00			

# **CDBG-CV PY 2022 Projects with Budgets**

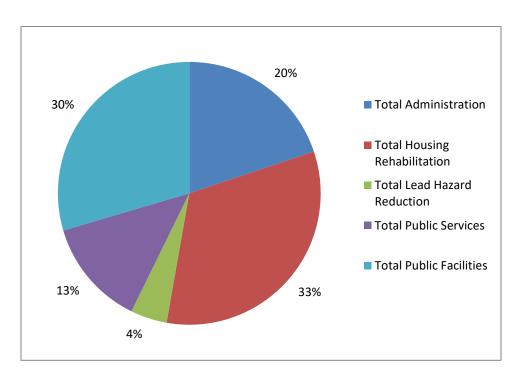
Agency	Project Name	Original Budget	PY 2022 Budget
Town of Cicero	Administration	\$200,000	\$200,000
Town of Cicero	Personal Protective Equipment	\$50,000	\$50,000
Town of Cicero	Health Clinic	\$100,000	\$100,000
Boys Club	Boys Club of Cicero Window Installation	\$20,000	\$20,000
CEDA	CEDA Housing Services	\$40,000	\$40,000
Cicero SD 99	Summer Meal Distribution	\$50,000	\$50,000
Family Services	Family Services	\$50,000	\$50,000
Morton 201	Summer Meal Distribution	\$50,000	\$50,000
Cicero Public Library	Cicero Public Library	\$250,000	\$250,000
Town of Cicero	Health Department	\$50,000	\$50,000
Town of Cicero	Water Bill Program	\$100,000	\$40,000
Seguin	Group Home Renovations	\$42,000	\$42,000
Town of Cicero	Inclusion Park	\$0	\$525,733
Cicero Public Library	Quiet Room Construction	\$0	\$100,000
	Total	\$1,002,000	\$1,567,733

PY 2021 ESG Funding				
Grant Amount	\$145,250.00			
Town of Cicero Admin	\$2,000.00			
Housing Forward	\$73,250.00			
Bed's Plus	\$70,000.00			
Total Funded	\$145,250.00			

PY 2022 ESG Funding			
Grant Amount	\$148,354.00		
Town of Cicero Admin	\$2,354.00		
Housing Forward	\$50,000.00		
Bed's Plus	\$50,000.00		
CEDA	\$46,000.00		
Total Funded	\$148,354.00		

#### Resources





Federal Resources				
Source	Amount			
Community Development Block Grant (CDBG)	\$1,669,561.00			
Community Development Block Grant CARES ACT (CDBG-CV)	\$1,567,733.00			
Section 8	\$1,154,948.00			
IHDA	\$117,500.00			
IDOT/STEP	\$336,192.00			
RTA	\$100,000.00			
DCEO	\$1,150,000.00			
U.S. Department of Justice	\$571,546.86			
FEMA	\$817,197.00			
PY 2021 Emergency Solutions Grant (ESG)	\$145,250.00			
PY 2022 Emergency Solutions Grant (ESG)	\$148,354.00			
Total	\$7,778,281.86			

Other Resources			
Source	Amount		
General Assistance	\$35,404.00		
Infrastructure	\$14,489,000.00		
708 Board	\$493,000.00		
State Grants	\$1,995,306.00		
Total	\$17,012,710.00		

#### **State and Federal Resources**

Name of Grant	Bulletproof Vests Grant 2022
Amount of Grant	\$29,640.00
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	US Department of Justice
CFDA	16.607
Amount Expended in 2022	\$0.00
Amount Expended Total	\$0.00
Balance	\$0.00
Expiration Date	8/31/2022
_	

This was a 50/50 grant meaning the Town of Cicero would receive \$14,820.00. The total cost would be \$29,640.00.

	Cicero Police License Plate
Name of Grant	Recognition Camera project #20-
	203198
Amount of Grant	\$150,000
State Grantor Agency	DCEO
CSFA	420-00-1771
State Award ID Number	1771-25500
Federal Grantor Agency	N/A
CFDA	N/A
Amount Expended in 2020	\$0
Amount Expended Total	\$0
Balance	\$150,000
Expiration Date	4/30/2023
The Cicero Police Departme	nt will install 21 Cameras with License

The Cicero Police Department will install 21 Cameras with License Plate Recognition capabilities strategically located throughout the Town of Cicero

Name of Grant	Access to Transit Improvement Program
	IGA-2016-44
Amount of Grant	\$256,600.00
Grantor Agency	IDOT
CSFA	494-00-1003
Fordonal Cranton Association	Federal Highway Administration/Federal
Federal Grantor Agency	Transit Administration
CFDA	20.205
Amount Expended in 2020	\$0.00
Amount Expended Total	\$0.00
Balance	\$256,600.00
Expiration Date	12/31/2022
This project will include the installation of bus shelters at ten locations	

This project will include the installation of bus shelters at ten locations that have been previously approved by RTA and IDOT throughout

Name of Grant	Tobacco Enforcement Program 2021
Amount of Grant	\$7,700.00
State Grantor Agency	IL Dept. of Human Services/Div. of Alcoholic & Substance Abuse
CSFA	444-26-1565
State Award ID Number	1565-26015
Federal Grantor Agency	U.S. Department of Health and Human Services
CFDA	93.959
Amount Expended in 2021	\$0.00
Amount Expended Total	\$0.00
Balance	\$7,700.00
Expiration Date	6/30/2022

The Cicero Police Department conducted a program to insure tobacco products are not sold to minors at retail establishments throughout the Town of Cicero.

Name of Grant	FEMA/IEMA Public Assistance Grant
Amount of Grant	\$325,000
State Grantor Agency	IEMA
CSFA	
Federal Grantor Agency	FEMA
CFDA	
Amount Expended in 2020	\$325,000
Amount Expended Total	\$325,000
Balance	\$0.00
Expiration Date	12/31/2022
The Town of Cicero submitted these funds from FEMA for	
reimbursement of costs associated with COVID-19 related expenses	

Name of Grant	EMW-2017-FH-00553
Amount of Grant	\$492,197.00
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	FEMA
CFDA	97.083
Amount Expended in 2020	\$108,477.98
Amount Expended Total	\$198,452.07
Balance	\$293,744.93
Expiration Date	2/17/2022
This grant is to hire three firefig	ghters for the Town of Cicero Fire
Department	

Name of Grant	Zoning Code Update
Amount of Grant	\$100,000.00
State Grantor Agency	RTA
CSFA	
Federal Grantor Agency	
CFDA	
Amount Expended in	\$0
Amount Expended Total	\$0
Balance	\$100,000.00
Expiration Date	8/30/2022
This grant is hire technica	I assistants through the RTA in order to update the Town of
Cicero's Zoning Code R	TA share would be \$80,000 and the Town of Cicero \$20,000

Name of Grant	STEP FFY22	
Amount of Grant		\$14,416.00
State Grantor Agency	IDOT	
CSFA	494-10-0343	
State Award ID Number	334-28861	
Federal Grantor Agency	U. S. Department of Transportation	
CFDA		20.6
Amount Expended in		\$0.00
2021		\$0.00
Amount Expended Total		\$0.00
Balance		\$14,416.00
Expiration Date		9/30/2022

The Cicero Police Department will conduct enforcement campaigns during National Holidays and other national events. These campaigns focused on conducting increased enforcement of occupant restraint laws and impaired driving patrols.

Name of Grant	JAG FY 20 #2020-DJ-BX-0446
Amount of Grant	\$17,429
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	US DOJ
CFDA	16.738
Amount Expended in 2020	\$0.00
Amount Expended Total	\$0.00
Balance	\$17,429
Expiration Date	9/30/2023
As a subgrantee of the City of	Chicago, the Cicero Police Department

As a subgrantee of the City of Chicago, the Cicero Police Department will use these funds to purchase Police Department equipment.

Name of Grant	JAG FY 19 #2019-DJ-BX-0682
Amount of Grant	\$16,953
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	US DOJ
CFDA	16.738
Amount Expended in 2020	\$0.00
Amount Expended Total	\$0.00
Balance	\$16,953
Expiration Date	9/30/2022
As a subgrantee of the City of Chicago, the Cicero Police Department	
will use these funds to purchase Police Department equipment.	

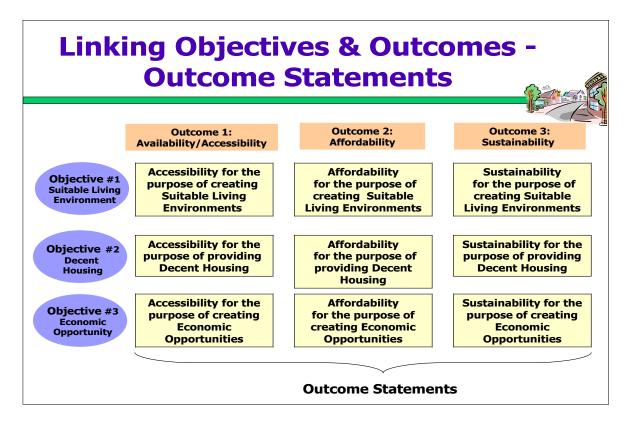
Name of Grant	JAG FY 18 #2018-DJ-BX-0598
Amount of Grant	\$19,557
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	US DOJ
CFDA	16.738
Amount Expended in 2020	\$0.00
Amount Expended Total	\$0.00
Balance	\$19,557
Expiration Date	9/30/2022
As a subgrantee of the City of Chicago, the Cicero Police Department will use these funds to purchase Police Department equipment. The	

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Name of Grant	BJA 2020-VD-BX-1609
Amount of Grant	\$61,259
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	US DOJ
CFDA	16.034
Amount Expended in	¢64.250
2020	\$61,259
Amount Expended Total	\$61,259
Balance	\$0.00
Expiration Date	1/31/2022
The Cicero Police Department used these funds to pay for Police officer overtime due to	
COVID-19 pandemic	

Name of Grant	2020 UMWX0293 COPS Hiring Program
Amount of Grant	\$375,000
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	US DOJ
CFDA	16.710
Amount Expended in	\$0
Amount Expended Total	\$0
Balance	\$375,000
Expiration Date	6/30/2023
The Cicero Police Depart	ment will use these funds to pay for hiring 3 additional Police

#### **Performance Measurement System**

HUD has, through a collaborative effort with several Housing and Community Development organizations (as well as several governmental departments) established a standardized performance evaluation measurement system. The system seeks to standardize the language used in gauging the success of the CDBG, HOME and ESG programs, as well as to provide standardized metrics of what those successes are.



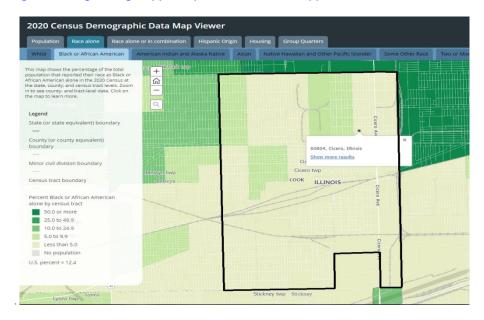
#### Cicero's Demographic, Census, and Resource Information

The Town of Cicero is the only incorporated town in Cook County, and one of the oldest and largest municipalities in the State of Illinois. It bears the name of the great Roman statesman of the First Century B.C., Marcus Tullius Cicero. Cicero is composed of eight neighborhoods, with their own distinct characteristics and names: Boulevard Manor, Clyde, Drexel, Grant Works, Hawthorne, Morton Park, Parkholme, and Warren Park. Three Presidents, Dwight D. Eisenhower, Ronald Reagan, and George Bush, visited Cicero on their roads to the White House. The Town of Cicero has a colorful history, which forms a part of the larger stories of the county, state, and nation.

As you will note from the maps below, The Town of Cicero has a consistent ethnic origin distribution. The further south you are in the town, the less the minority population, the further north you are, the more dense the minority population. Therefore, in order to better serve Cicero's minority population, special consideration must be made to perform housing rehab projects on the northern and central ends of town.

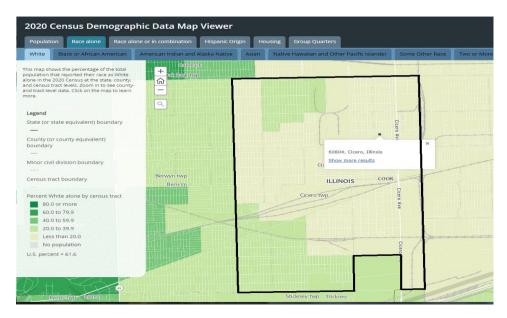
# Percent of Persons Who Are Black or African American Alone: 2020 Census Cicero IL, 60804

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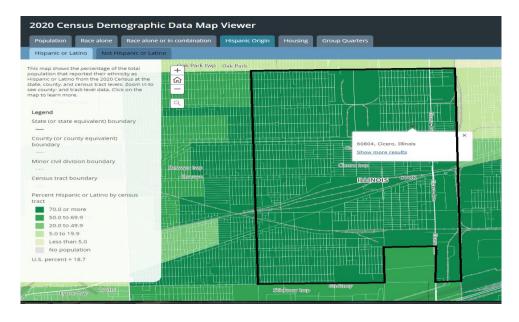
# Percent of Persons Who Are White Alone: 2020 Census Cicero IL, 60804

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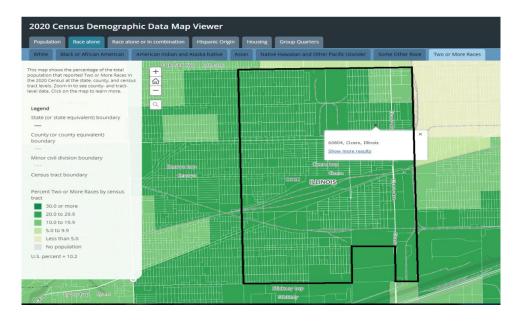
# Percent of Persons Who Are Hispanic or Latino: 2020 Census Cicero IL, 60804

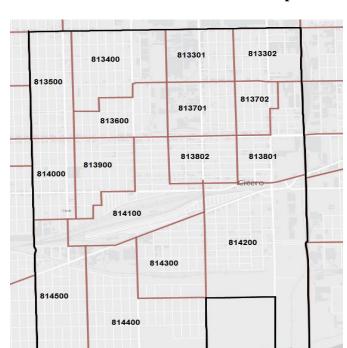
https://mtgis-portal.geo.census.gov/arcgis/apps/MapSeries/index.html?appid=2566121a73de463995ed2b2fd7ff6eb7



# Percent of Persons Who Are Two or more other Races: 2020 Census Cicero IL, 60804

https://mtgis-portal.geo.census.gov/arcgis/apps/MapSeries/index.html?appid=2566121a73de463995ed2b2fd7ff6eb7





### **Town of Cicero Census Tract Map**

CDBG ID	CDBG NAME	TRACT#	% Low/Mod
171332	CICERO	813301	68.93
171332	CICERO	813302	85.16
171332	CICERO	813400	67.50
171332	CICERO	813500	51.61
171332	CICERO	813600	72.25
171332	CICERO	813701	71.87
171332	CICERO	813702	57.00
171332	CICERO	813801	78.94
171332	CICERO	813802	72.26
171332	CICERO	813900	66.64
171332	CICERO	814000	65.20
171332	CICERO	814100	61.25
171332	CICERO	814200	67.35
171332	CICERO	814300	57.03
171332	CICERO	814400	55.20
171332	CICERO	814500	48.83

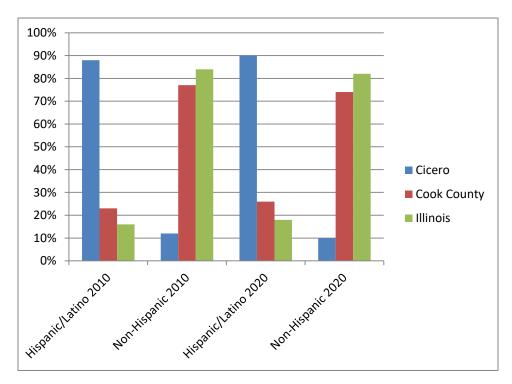
# **Population Growth**

Population Growth 2000-2020 Town of Cicero, Cook County, State of Illinois									
	2000	2010	% Change	2020	% Change				
Cicero	85,616	81,716	<b>-4.6%</b>	82,330	1.0%				
Cook County	5,376,741	5,103,582	-5.1%	5,198,275	1.01%				
State of Illinois	12,419,293	12,581,313	-1.3%	12,671,821	1.0%				

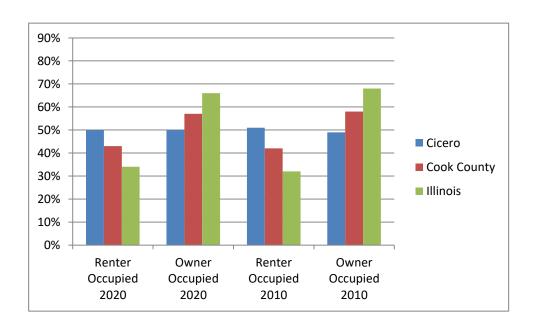
# **Age Characteristics**

Age Characteristics 2010 to 2020 Town of Cicero, Cook County, State of Illinois							
	<u>2010</u>	<u>2020</u>					
	% Under 18	% Under 18					
Cicero	34.63%	33.80%					
Cook County	26.00%	23.72%					
State of Illinois	26.13%	24.39%					
	% 18 - 64	% 18 - 64					
Cicero	58.28%	60.26%					
Cook County	62.28%	64.34%					
State of Illinois	61.79%	63.07%					
	% 65 +	% 65 +					
Cicero	7.09%	5.94%					
Cook County	11.72%	11.94%					
State of Illinois	12.08%	12.54%					
	Median Age	Median Age					
Cicero	27.6	30.5					
Cook County	35.5	36.8					
State of Illinois	36.7	36.8					

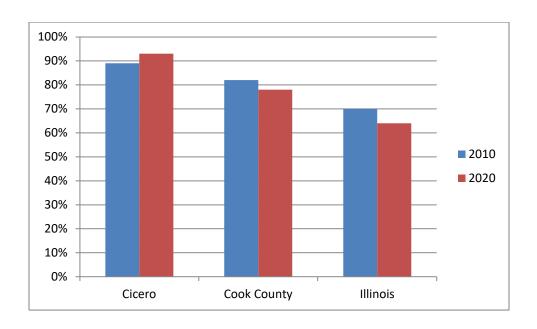
### **Hispanic or Latino Characteristics**



### **Housing Characteristics**



#### **Percent of Houses Built Before 1980**



## **Employment**

Major Employers in Cicero								
Employer	<b>Established</b>	Product/Service	Employees					
<b>Burlington Northern</b>	1884	Railroad Services	800					
The Home Depot	1996	Retail Home Improvement	220					
Corey Steel	1924	Manufacturer Steel Bars	204					
Amazon	1994	Technology Company	600					
Walmart	1962	Department Store	507					
The Royal Bay	1922	Fulfillment/Distribution	315					
Menards	1960	Home Improvement	200					

#### **Infrastructure Program**

				FUNDING SOURCE												
	Project Description	Total	ARPA		ARPA MFT Rebuild Illinois Water Fund CDBG		MFT		Rebuild Illinois Water Fund		CDBG		CDBG IL D			MWRD GI Grant
1	2022 CDBG Alley Paving	\$ 374,000	\$		\$		\$	-	\$	-	\$	374,000	\$	-	\$	-
2	2021 Street Rehabilitation-Phase 2	\$ 1,220,000	\$		\$	120,000	\$	1,100,000	\$		\$	-	\$	-	\$	
3	2022 Street Rehabilitation	\$ 3,000,000	\$		\$	2,000,000	\$	1,000,000	\$	-	\$	-	\$	-	\$	-
4	L Strip Parking Lot Paving and Lighting Improvements	\$ 6,495,000	\$	5,500,000	\$		\$	-	\$		\$	-	\$	775,000	\$	220,000
5	Water Main Replacement Program-Phase 1	\$ 2,000,000	\$	2,000,000	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
6	47th Ave Pumping Station Emergency Generator	\$ 300,000	\$		\$		\$	-	\$	300,000	\$	-	\$	-	\$	-
7	Laramie Ave Pumping Station Pressure Valve Building	\$ 600,000	\$		\$		\$	-	\$	600,000	\$	-	\$	-	\$	-
8	Safety Town Park Improvements	\$ 500,000	\$	-	\$	-	\$	-	\$	-	\$	500,000	\$	-	\$	-
	Totals	\$ 14,489,000	\$	7,500,000	\$	2,120,000	\$	2,100,000	\$	900,000	\$	874,000	\$	775,000	\$	220,000

2022 CDBG Alley Paving:

Engineer's Cost Estimate: \$374,000

Bid Date: July 8, 2022

Construction Start Date: August 1, 2022

Estimated Completion Date: September 16, 2022

This project includes the reconstruction of two (2) alley locations

#### 2021 Street Rehabilitation - Phase 2 (RBI Fund):

Awarded Cost: \$1,220,000

Construction Start Date: April 18, 2022 Estimated Completion Date: May 27, 2022

This project includes the resurfacing and reconstruction of approximately 1.20 miles of residential streets.

#### 2022 Street Rehabilitation (MFT & RBI Funds):

Awarded Cost: \$3,000,000

Estimate Bid Date: June 23, 2022

Construction Start Date: August 16, 2022

Estimated Completion Date: November 30, 2022

This project includes the resurfacing & reconstruction of approximately 2.5 miles of residential streets.

#### L Strip Parking Lot Paving & Lighting Improvements – Lombard Ave to Central Ave - (MWRD

GI/DCEO/ARPA Fund):

Engineer's Cost Estimate: \$6,495,000 Estimated Bid Date: June 30, 2022 Construction Start Date: July 15, 2022

Estimated Completion Date: November 30, 2022

This project includes the reconstruction of the L Strip parking lot including green

infrastructure improvements and lighting improvements

#### Water Main Replacement Program - Phase 1:

Engineer's Cost Estimate: \$2,000,000

Bid Date: June 28, 2022

Construction Start Date: August 22, 2022 Estimated Completion Date: November 30, 2022

This project includes the replacement approximately 2000 FT of water main including lead service line

replacement.

47<sup>th</sup> Avenue Pumping Station – Emergency Generator

Engineer's Cost Estimate: \$400,000 Bid Date: September 8, 2022

Construction Start Date: October 21, 2022 Estimated Completion Date: December 30, 2022

This project includes the installation of a new emergency generator.

<u>Laramie Avenue Pumping Station – Pressure Control Valve Building</u>

Engineer's Cost Estimate: \$600,000

Bid Date: August 18, 2022

Construction Start Date: October 7, 2022

Estimated Completion Date: December 30, 2022

This project includes the installation of a pressure control valve with a prefabricated building.

<u>Safety Town Park Improvements</u> Engineer's Cost Estimate: \$500,000

Bid Date: May 26, 2022

Construction Start Date: June 20, 2022

Estimated Completion Date: December 30, 2022

This project includes the rehabilitation of the park including the installation of new playground equipment.

#### 708 Community Health Board

As outlined by the Illinois Community Mental Health Act, the 708 Community Health Board shall make rules and regulations concerning the rendition or operation of services and facilities, which it directs and supervises. During PY2021, the 708 Community Mental Health Board anticipates on funding the following agencies:

2022 Community Mental Health Board Agencies Funded							
<u>Agency</u>	<u>Amount</u>						
Cicero Family Service & Mental Health Center	\$	200,000.00					
Cicero Youth Commission	\$	25,000.00					
The Children's Center	\$	40,000.00					
Community Support Services, Inc.	\$	25,000.00					
Oak Leyden	\$	6,000.00					
Pilsen/Little Village Community Mental Health Center	\$	20,000.00					
ProCare Center	\$	25,000.00					
Solutions for Care	\$	32,000.00					
UPC Seguin Services	\$	35,000.00					
Youth Crossroads, Inc.	\$	70,000.00					
A New Awakening	\$	15,000.00					
TOTAL AGENCY DISBERSEMENTS	\$	493,000.00					

#### **Managing the Process**

The Town of Cicero Department of Housing, serving on behalf of the Town, is the lead agency responsible for overseeing the development of the Town of Cicero's Action Plan, and is the entity responsible for administering the CDBG and ESG programs covered by the plan. A significant effort was made to involve governmental and not-for-profit representatives at all levels of the planning process.

For further information or to make comments on this Action Plan, please contact:

The Department of Housing Tom M. Tomschin, Executive Director 1634 South Laramie Avenue Cicero, IL 60804 (708) 656-8223

The Annual Action Plan is developed by the Town of Cicero Department of Housing with the participation of social service and housing agencies through grant proposals. The Town addresses the needs identified in the 2020-2024 Consolidated Plan through the proposals submitted by existing Subrecipients and new agencies seeking CDBG and ESG funds.

#### Citizen Participation Plan

The Town of Cicero has adopted this Citizen Participation Plan which sets forth the Town of Cicero's policies and procedures for citizen participation.

#### **Policies and Procedures**

The Town of Cicero encourages all Town citizens, especially those of low and moderate income, those living in areas where Community Development Block Grant and Emergency Solutions Grant funds are proposed to be used, and by residents of predominantly low and moderate income neighborhoods to participate in the development of the Consolidated Plan and any substantial amendments to the Consolidated Plan. The Town especially encourages minority citizens, non-English speaking citizens, and those citizens with disabilities to participate in the above. The Town, in conjunction and with consultation with the Cicero Housing Authority, also encourages citizens who reside in subsidized housing to participate in the above.

The Town of Cicero will make this Citizen Participation Plan and any substantial amendments to this plan public and accessible prior to adoption by the Town Board. Citizens will be allowed to comment on this plan and any substantial amendments prior to adoption by the Town Board. The Town of Cicero will take into consideration any comments received.

This Citizen Participation Plan will be in a format accessible to persons with disabilities upon request.

#### Consultation

When preparing the Consolidated Plan, the Town of Cicero will consult with other public and private agencies that provide assisted housing, health services, and social services (including those focusing: on services to children, elderly persons, persons with disabilities) during preparation of the Consolidated Plan.

When preparing the portion of its Consolidated Plan concerning lead-based paint hazards, the Town of Cicero presumes that these properties have lead-based paint in them, due to the age of Cicero's Housing Stock. Local health data shows that children are more at risk of having high levels of lead in their systems as a result of lead

based paint. The Town will focus on clearing any surfaces that have been disturbed as a result of any construction project performed using CDBG funds.

When preparing the description of priority non-housing community development needs, a unit of general local government must notify adjacent units of general local governments, to the extent practicable. The non-housing community development plan must be submitted to the State for clearance on projects, and to the County when necessary clearances are needed.

The Town of Cicero will also consult with the Alliance to End Homelessness to develop a homeless needs assessment for the Emergency Solutions Grant that the Town may qualify for.

The Town of Cicero also consults with the Cicero Housing Authority concerning consideration of public housing needs and planned Comprehensive Grant program activities.

#### **Homeless Participation**

When Emergency Solutions Grant (ESG) funds will be awarded to the Town of Cicero, homeless participation in the planning process is required for policies and decisions regarding any facilities, services, or other assistance that receives ESG funding.

The Town of Cicero will hold a minimum of two (2) meetings/focus groups, inviting the homeless or formerly homeless individuals to participate in the planning process.

- 1. These meetings will be held during the Program Year, and information will be used to make decisions regarding any facility, service, or other assistance that is proposed to receive ESG Funding.
- 2. These meetings will be advertised through:
  - a. The Town of Cicero website,
  - Postings on information boards at Cicero Town Hall, Cicero Public Library, Cicero Police Department
  - c. Invitation information will be shared with current ESG Subrecipients to share, as well as the CoC.
- 3. These meetings/focus groups will be scheduled and held at the Cicero Public Library, which is a central location in Cicero, and accessible via public transportation.
- 4. Food will be provided at each meeting for those that participate.
- 5. This plan, and participation outcomes, will be included in the annual action plan required under <u>24 CFR</u> 91.220.

#### Information to be Provided

Prior to the adoption of the Consolidated Plan by the Town Board, the Town will make available to citizens, public agencies and other interested parties the following information:

- 1. The amount of funds the Town expects to receive including grant funds and program income.
- 2. The range of activities that may be undertaken including the estimated amount of funds that will benefit persons of low and moderate income.
- 3. The anti-displacement and relocation policy as follows:
  - a. It is the policy of the Town of Cicero that no CDBG funds or any funding related to the Consolidated Plan will be spent on activities that will result in the displacement of Cicero residents. The Town

plans to carry out this policy by funding only those activities that do not necessitate displacement. However, in the event that displacement does occur, the Town of Cicero will abide by the requirements of the Uniform Relocation Assistance and Real Property Acquisition Act of 1970, as amended, and by the HUD Handbook 1378 Tenant Assistance, Relocation and Real Property Acquisition.

- b. If displacement does occur, the Town of Cicero or its sub-grantees will assist such households/tenants by replacing on a one-to-one basis all occupied low and moderate income dwelling units demolished or converted to a use other than as low and moderate income housing as a direct result of activities assisted with funds cited above.
- c. All replacement housing will be provided within three years of the commencement of the demolition or rehabilitation relating to conversion. All replacement housing will be allocated within the same community\* sufficient in number and size to house at least the number of occupants that could have been housed in the units demolished or converted provided in standard condition designed to remain low/moderate income dwelling units for at least 10 years from the date of initial occupancy of the units.
- d. Before obligating or expending funds that will directly result in such demolition or conversion, the Town of Cicero will make public and submit to the HUD Field Office the following information in writing:
  - 1) Description of the proposed assisted activity
  - 2) The general location on a map and approximate number of dwelling units by size (number of bedrooms) that will be demolished or converted to a use other than as low and moderate income dwelling units as a direct result of the assisted activity
  - 3) A time schedule for the commencement and completion of the demolition or conversion
  - 4) The general location on a map and approximate number of dwelling units by size (number of bedrooms) that will be provided as replacement units
  - 5) The source of funding and a time schedule for the provisions of replacement dwelling units
  - 6) The basis for concluding that each replacement dwelling unit will remain a low/moderate dwelling unit for at least 10 years from the date of initial occupancy.
- 4. The Town will conduct a public hearing directed at those residents affected by the proposed project to review the above and to provide-more information on what services, benefits and counseling will be made available to them.
- 5. The Town of Cicero must conduct at least one public hearing during the development of the Consolidated Plan.
- 6. The Town of Cicero must make available the proposed Consolidated Plan and Annual Action Plan prior to adoption by the Town Board to allow citizens, public agencies and other interested parties opportunity to examine its contents and submit comments. The Town of Cicero will accomplish this by making available draft copies of the Consolidated Plan and/or One Year Action Plan to the public and individuals. Copies of these Plans are made available to the public at:
  - a. The Cicero Public Library
  - b. Town of Cicero President's Office,
  - c. Town of Cicero Department of Housing,
  - d. Town of Cicero Public Safety Office
  - e. On Town of Cicero website (www.thetownofcicero.com)

#### **Public Hearings**

#### **Timing**

The Town of Cicero will conduct at least two public hearings per year to obtain citizen's views and to respond to proposals and questions. These hearings must be conducted at a minimum of two different stages of the program year.

- 1) One public hearing must be held before the proposed Consolidated Plan and Annual Action Plans are submitted to HUD in order to obtain views on housing, community development and homeless needs.
- The second public hearing must be conducted to address the housing and community development needs, development of proposed activities, and review program performance at the end of the program year.

#### **Notices**

- 1) The Town of Cicero must publish notice of public hearings in at least one newspaper of general circulation at least one week prior to the hearing. The notice must include brief description about the subject of the hearings to allow informed comment.
- 2) Public notice will also be posted at government offices, The Town's website, and the Town's Facebook Page.
- 3) The Town will make a reasonable number of free copies of the Consolidated Plan available to citizens and groups that request it.
- 4) The Town will provide a comment period of 30 days prior to signing of the Plans by the Town President and submission to HUD to allow for changes in the document based upon citizen input.
- 5) The Town will consider any comments or views of citizens' received, both written or orally at the public hearings, or received via email or other electronic communication, in preparing the final Consolidated Plan.
- 6) The Town will attach a summary of all comments or views, and a summary of any comments or views not accepted and the reasons therefore, to the final Consolidated Plan.

#### **Performance Reports**

The Town of Cicero will provide citizens with notice and an opportunity to comment on performance reports by doing the following:

- 1. Publish a notice in a newspaper of general circulation that the performance report is available for comment and the locations at which it is available.
- 2. Make the performance report available for viewing at the Department of Housing and at the Clerk's Office of the Town of Cicero, and the Town's website.
- 3. Make the performance report available for viewing for 15 days prior to submittal to HUD.
- 4. Provide citizens at least 15 days to submit comments on the performance report prior to the submission to HUD.
- 5. Consider any comments or views of citizens received in writing or orally at public hearings in preparing the performance report. A summary of these comments or views will be attached to the performance report.

#### Minor and Substantial Amendments to the Consolidated Plan

An amendment is a transfer of funds from one line item to another which will increase or decrease a line item by more than 5%. Any lesser change is minor.

A line item change of 6% to 10% only requires submission, review, and approval of the Cicero Town Board of Trustees.

A Substantial Amendment is a transfer of funds from one line to another which will increase or decrease a line item by more than 10%. A Substantial Amendment is also a transfer of funds from one or multiple line items to create and fund a new activity. No Substantial Amendment will be made without first conducting a public hearing regarding that change.

To substantially amend the Consolidated Plan, the Town of Cicero must do the following:

- a. Publish the proposed substantial amendment in a newspaper of general circulation prior to implementation.
- b. Allow a comment period of 30 days prior to the adoption to receive comments on a substantial amendment prior to implementation.
- c. Consider any comments or views of citizens received in writing or orally at public hearings, if any, in preparing the substantial amendment.
- d. Attach a summary of any comments or views and a summary of any comments or views not accepted and the reasons thereof, to the substantial amendment of the Consolidated Plan.

#### Locations

Hearings will be held at the Cicero Community Center or Town of Cicero Council Chambers which are centrally located in Cicero's low and moderate income neighborhood, convenient to potential and actual program beneficiaries. The building is equipped to accommodate persons with disabilities. Morning, afternoon and/or evening hearings may be held at these locations. If needed, public hearing sites and times may be changed to accommodate those citizens potentially affected. A significant number of non-English speaking citizens are expected to attend. A translator will be provided.

#### Meetings

Citizens will be provided with reasonable and timely access to all meetings as follows:

- 1) Public notice will be published in a newspaper of general circulation at least one week prior to meeting.
- 2) Public notice will be posted in government offices and the Town's website.
- 3) Meetings will be held at the Cicero Community Center or Town of Cicero Council Chambers which are centrally located in Cicero's low and moderate income neighborhood, convenient to potential and actual program beneficiaries. The building is equipped to accommodate persons with disabilities.
- 4) When a significant number of Spanish speaking citizens are expected to attend, a translator will be provided.

#### **Availability**

The Consolidated Plan, substantial amendments, and performance reports will be available; upon request to the public for viewing at the Town of Cicero Department of Housing, the Town of Cicero's President's Office, The Town of Cicero Community Center and the Cicero Public Library, and digitally on the Town of Cicero's website.

These materials will be available upon request in a form that is accessible for persons with disabilities. Records and information relating to the Town of Cicero's Consolidated Plan and the Town's use of assistance under related programs will be retained for the preceding five years. Citizens, public agencies and other interested parties will be provided viewing access to these records upon written request.

#### **Technical Assistance**

Technical assistance will be provided to persons of low and moderate income that request such assistance to develop proposals for funding under any program covered by the Consolidated Plan. The assistance may include the provision of copies of Federal Regulations pertaining to the programs covered by the Consolidated Plan. It may also include consultation to determine if a proposed project is eligible for funding by any of the programs covered by the Consolidated Plan.

#### Complaints

Written citizen complaints related to the Consolidated Plan, Substantial Amendments and Performance Report will be answered in writing from the Town of Cicero within 15 days of the receipt of the complaint.

#### **Use and Responsibility**

The Town of Cicero will follow this Citizen Participation Plan. The requirements for citizen participation do not restrict the responsibility or authority of the Town of Cicero for the development and execution of its Consolidated Plan.

#### **Summary of Citizen Comments**

In preparation for the Town of Cicero's Annual Action Plan for Program Year 2022, the Town will provide this Annual Action Plan report for viewing at multiple locations throughout the Town. The viewing will be done for a period of 30 days starting on Sunday; June 12, 2022. The locations that the Action Plan will be available are:

Town of Cicero – President's Office – 4949 W Cermak Rd., Cicero, IL 60804 Town of Cicero – Public Safety Building – 5410 W 34<sup>th</sup> St., Cicero, IL 60804

Town of Cicero - Department of Housing - 1634 S Laramie Ave., Cicero, IL 60804

Town of Cicero - Public Library - 5225 W Cermak Rd., Cicero, IL 60804

Along with these locations, the Annual Action Plan will also be available for viewing on the Town of Cicero's website under the Housing Department. <u>A Public Hearing to accept comments on this report will be held on Tuesday; July 12, 2022 at the Town of Cicero Community Center located at 2250 S 49<sup>th</sup> Ave., Cicero, IL 60804. Public comments will be accepted and submitted to HUD along with the Annual Action Plan.</u>

#### **Institutional Structure**

The Town has in place a network of agencies, programs and resources to meet the social service and housing needs of our residents. Any unmet needs will be reviewed and the programs reassessed and addressed on an ongoing basis from year to year.

#### **Social Service Needs**

Within the Town of Cicero, social service needs are addressed by town departments such as the Community Mental Health Board, Health Department, Cicero Housing Authority, President's Office for People with Disabilities, and the Cicero Youth Commission.

Other governmental bodies such as Clyde Park District, Hawthorne Park District, and West Suburban Special Recreation Association also contribute.

Other governmental agencies that are also involved include: Illinois Planning Council on Developmental Disabilities, Illinois Housing Authority, Illinois Department of Public Health, Illinois Department of Alcohol and Substance Abuse, Illinois Department of Mental Health and Developmental Disabilities, Illinois Department of Public Aid, and the Illinois Department of Aging.

Cicero also has a wide variety of not-for-profit, social service agencies providing a wide-range of services: Berwyn-Cicero Council on Aging, Children's Center of Cicero-Berwyn, the Fillmore Center for Human Services, Oak/Leyden Developmental Services, Inc., Sarah's Inn, WIC, Salvation Army, OARS (Older Adult Rehabilitative Services), Catholic Charities, Boy's Club, Family Service and Mental Health Center of Cicero, Seguin Services, Sequin Retarded Citizens Association, and Pillars Community Services.

#### **Housing Needs**

Housing needs are addressed by the following governmental and social service agencies: Cicero Health Department (Emergency Shelter Program), Cicero Housing Authority, Illinois Housing Authority, Illinois Department of Health Care and Family Services, Catholic Charities, Sarah's Inn, Seguin Services, and Seguin Retarded Citizens Association.

#### **Monitoring**

The Town of Cicero Department of Housing is the designated lead agency responsible for administering the Community Development Block Grant Program (CDBG) funded by the U.S. Department of Housing and Urban Development (HUD). With its CDBG entitlement grant, the CDBG funds a number of "Subrecipients", particularly agencies that administer public service projects serving Cicero's low-moderate income population. All these agencies receiving CDBG funds are required to sign an agreement detailing all pertinent regulations, certifications, project descriptions, and performance requirements.

Subrecipients of CDBG and ESG funds are required to adhere to the same rules and regulations HUD imposes on entitlement grantees. One way to ensure Subrecipients are in compliance with HUD rules and regulations is through monitoring. All of the Town of Cicero Department of Housing Subrecipients are monitored regularly during the program year with a minimum of two on-site visits. Verbal correspondence and mail correspondence between the subrecipient and the grantee is ongoing and plays a valuable role in ensuring compliance.

The monitoring visits performed by The Town of Cicero Department of Housing addresses the five following components:

#### 1. Compliance with Eligible Activities and National Objectives

 The Town of Cicero Department of Housing verifies that the Subrecipient has documentation showing that the funded activity is HUD eligible and meets one of the prescribed national objectives.

#### 2. Progress against Production Goal as stated in the Written Agreement.

• The Town of Cicero Department of Housing reviews the Subrecipients' production goals to determine if they are achieved and on time. If the production goals were not met, The Town of Cicero Department of Housing determines whether the Subrecipient took all reasonable actions and steps to try to meet their production goals on time. The Town of Cicero Department of Housing determines whether or not the subrecipient has the capacity to meet production goals.

#### 3. Compliance with CDBG Program Rules and Administrative Requirements.

• The Town of Cicero Department of Housing determines if the subrecipient selected households/individuals who were income eligible and if income was verified correctly. The

Town of Cicero Department of Housing determines if requirements for conflict of interest and religious organizations are being met.

#### 4. Timely use of Funds

• The Town of Cicero Department of Housing determines if the subrecipient uses funds in a timely manner, and if there is program income, The Town of Cicero Department of Housing verifies whether it was used before additional funds were requested. If the subrecipient has program income, the Town of Cicero Department of Housing determines if the subrecipient is tracking its receipts and if the funds were expended before requesting CDBG funds from the Town of Cicero Department of Housing.

#### 5. Prevention of Fraud and Abuse of Funds

 The Town of Cicero Department of Housing determines if the Subrecipient's financial management system prevents fraud and mismanagement of funds.

The monitoring visit also includes a review of all financial records associated with the CDBG and ESG grants, income/racial verification procedures, visual audits of items purchased, inventory schedules, salary documentation, labor standards, EEO compliance, fair housing literature, procurement, etc.

The Town of Cicero Department of Housing also conducts site inspections during and after the construction of infrastructure projects, and the rehabilitation and/or lead abatement of residential units. The inspections are carried out to ensure that high quality construction work is performed and completed on time. The Department also performs follow-up audits after it receives single audit reports from Subrecipients. Reports are generated which identify project status, findings, corrective actions, and unused funds. The Town of Cicero Department of Housing also has a delegated "Project Monitor" to monitor all public facility projects to ensure compliance with all federal regulations, including the Davis Bacon Act. The Department also requires a quarterly written status report from all Subrecipients, to assess the overall performance of each program and activity.

Overall, the goals of The Town of Cicero Department of Housing monitoring policy is to ensure that HUD rules and regulations in respect to the CDBG and ESG programs are being met and that those Subrecipients are fulfilling their pledge to achieve the goals in their respective agreements with the Town of Cicero. The Town of Cicero Department of Housing also uses the monitoring process as a way to determine whether or not the goals stated in the one-year Action Plan and five-year Consolidated Plan are being met.

#### **Specific Housing Objectives**

The 2020 US Census reported Cicero to have 24,562 housing units and 99% of these were built prior to 1990. Most of these units are single-family dwellings and multiple unit buildings of up to four stories tall. The age of Cicero's housing stock coupled with the fact that many of the occupied housing units are severely overcrowded, has had a negative impact on the safety and livability of these housing units. While the development of new housing would be an ideal goal, the best strategy for the immediate future is to rehabilitate and repair existing housing and bring them up to code.

The need for housing rehabilitation has vastly outgrown the available financial resources. Currently, we are going to accept 40 new applicants per year. On a yearly basis we estimate on doing 40 projects. From the 40 applicants, it is assumed some applicants will not qualify, no longer need the assistance, will not respond to correspondence, or some will not supply the appropriate documentation needed to be approved for the program. As a result we may receive further applications to continue the process with more individuals, so we may reach the 40 projects per year accomplishment.

The Town of Cicero's Housing Rehabilitation Program is designed to preserve our existing housing stock and neighborhoods, while assisting property owners to eliminate all property code violations. The program encourages property owners to take responsibility for home maintenance and develop pride in their homes and neighborhoods. These goals are achieved by providing grants through the Housing Rehabilitation Program, which enables property owners to make improvements to mechanical and structural systems and to correct other code violations.

#### Action to be taken:

The Department of Housing will use \$550,000.00 of its PY2022 CDBG allocation for the Housing rehabilitation Program to assist low-to moderate income owner/occupants of one and two unit residential properties. These programs include:

- 1. The Home Repair Program, which has a cap of \$4,999, will provide assistance to correct substandard living conditions, address other health and safety hazards and alleviate deficiencies in the structure such as heating, plumbing, and electrical systems. The Town of Cicero Department of Housing will work throughout the next program year to identify a means to deliver and recycle funds to the Town to assist future homeowners in need.
- 2. The Emergency Heating Assistance Program is aimed at providing financial assistance to low income homeowners of one (1) and (2) unit residential properties in the form of a grant for the purpose of repairing/replacing a defective heating unit which requires immediate action to restore heat for the occupants of the structure. This assistance is provided between October 1st and March 31st. In this time period, approximately 10 residents will be assisted.
- 3. The Emergency Access Grant for People with Disabilities Program will assist low-moderate income disabled individuals with access to their property in a form of an exterior wheelchair lift, interior chairlift, and or handicap accessibility to eliminate physical barriers which inhibit the use of the dwelling unit by a person with disabilities. The Emergency Access Grant for People with Disabilities Program has been a program in need for the past few years since more individuals need the assistance. During the program year it is anticipated that 4 accessibility projects will be performed.
- 4. The Home Improvement Program (HIP) will be used to revitalize and upgrade neighborhoods and make them into decent, safe and sanitary living conditions. The HIP will provide assistance to correct substandard living conditions, address health and safety hazards, and alleviate deficiencies in the structure, heating equipment, plumbing and electrical systems. The HIP may be used for: improvements to bring the property up to code, energy conservation improvements, code violations, incipient code violations, weatherization items (including storm windows and doors, weather stripping & insulation), non-code violation items that are considered standard in nature i.e., medium grade cabinets, tile, fixtures etc., as based industry standards, and Lead hazard evaluation and reduction activities.
- 5. The purpose of the Weatherization Energy Efficiency Program (WEE) is to correct substandard living conditions, address health or safety hazards, and alleviate deficiencies in the structure, heating equipment; plumbing, electrical and sewage systems (flood control). Through the

Weatherization and Energy Efficiency Program homeowner occupants can apply for flood control assistance, which will help reduce basement backups and property loss. Improve public health protection from mold, bring homes up to code with overhead plumbing, reduce volumes of inflow/infiltration, and improve property value and potentially reduce the likelihood/impacts of future flooding.

#### **Lead-based Paint**

The Town of Cicero, as with all older communities, contains a large number of dwelling units containing lead based paint. Of these, 22,957 or 93.3% were built prior to 1970; and thus presumed that these dwellings all have lead based paint to some extent. The Town of Cicero Department of Housing has performed lead based paint testing on Home Repair Projects where lead paint may be disturbed. It is anticipated that the Town of Cicero will perform at least 10 lead-based projects to clear any lead-based paint that may have been disturbed during construction.

Action to be taken:

The Town of Cicero has a three-prong attack on the lead hazard problem:

- 1) Continue implementing an education program that provides information on what lead poisoning is, how lead affects children, the importance of screening and methods that individuals may undertake on their own for reducing lead hazards and advising on the effects of good nutrition.
- 2) Before a building containing residential units is sold, it must be brought up to code and all lead hazards abated. The Town of Cicero using both CDBG funds and TIF funds is looking at implementing a program making deferred payment loans, which are to be repaid when the property is sold. If such a program is deemed feasible, it will be implemented in the next program year's Action Plan. This should result in little or no financial hardship for the homeowner. The Town of Cicero will have first lien on the property. This will return funds to the Town of Cicero, which it can recycle to assist other homeowners in need.
- 3) The Town of Cicero will continue to provide CDBG funding necessary to implement a program to identify and abate the sources of lead-based paint. With the implementation of the Lead-Based Paint Hazard Reduction regulation under 24 CFR 35 the Town has included Lead- Based Paint Hazard Reduction activities in all its rehabilitation programs. These activities include paint testing, safe work practices, occupant protection, education and clearance testing before re-occupancy.

#### **Needs of Public Housing**

The Cicero Housing Authority was established for the purpose of operating and maintaining housing for low-income households. The Federal Government sets the Housing Authority's Program Guidelines. The Housing Authority is funded for 232 units of Section 8 housing. Pursuant to these programs, property owners participating in the programs are allowed to charge fair market rents. Those rents as currently applied, are:

•	Efficiency\$	870
•	One - Bedroom\$	950
•	Two - Bedroom\$	1,100
•	Three - Bedroom\$	1,390
•	Four - Bedroom\$	1,660

Participants in the program pay a designated sum pursuant to the terms of the Act and Department of Housing and Urban Development pays the balance. All of the eligible units are filled, and there are currently about 80 households on the waiting list. The Cicero Housing Authority currently serves 196 families, including 20 port-ins.

The Cicero Housing Authority has needs in excess of the vouchers available and estimates that it could use at least an additional 250 vouchers in order to meet the needs of those on the waiting list and others. Within the Town of Cicero, there is no publicly owned housing. No public housing units expected to be demolished. Units utilized within the Section 8 program meet all requirements of this program with regard to the physical conditions of the units. The Town of Cicero and the Cicero Housing Authority have common goals, policies, and strategies to increase the supply of decent, safe, and affordable housing; to decrease the number of people living in poverty; to improve declining neighborhoods; to target the same income categories for assistance; to Reconcentrate low-income families on Section 8; to affirmatively further fair housing goals and analyze the impediments to fair housing; to promote home ownership; and to meet public participation requirements as set forth by HUD. The mission of the Cicero Housing Authority and the Town of Cicero in this Plan is to promote adequate and affordable housing, economic development, and a suitable living environment that is free from discrimination.

The Cicero Housing Authority objectives are:

- To increase the supply of Section 8 vouchers, by applying for more vouchers from HUD
- To improve the quality of assisted housing
- To improve the quality of management and customer service
- To increase housing choices by encouraging more landlords to participate
- To promote self-sufficiency by providing more information on social service agencies, and
- To ensure equal opportunity and affirmatively further fair housing by undertaking measures to ensure access for all.

Currently, the Cicero Housing Authority has made significant progress in an attempt to better meet the needs of residents participating and seeking assistance through the Housing Choice Voucher Program. The Cicero Housing Authority has begun various initiatives, which are intended to exemplify the mission statement established at the inception of the Housing Choice Voucher Program (HCV):

The Cicero Housing Authority's mission is to provide safe, decent and sanitary housing conditions for very low-income families and to manage resources efficiently. The Cicero Housing Authority will promote personal, economic and social upward mobility to provide families the opportunity to make the transition from subsidized to non-subsidized housing.

The Cicero Housing Authority continues to explore the possibility of acquiring the Housing Choice Voucher Homeownership Program, as well as, the Family Self-Sufficiency Program. Although participating and acquiring both of these programs is preliminary, the Cicero Housing Authority's objective is two-tiered:

- 1. To identify household participants that may be capable and willing to transition into non-subsidized housing, while creating and executing a plan of full self-sufficiency.
- 2. To provide residents the opportunity of realizing the "American Dream" of homeownership.

#### **Barriers to Affordable Housing**

Additions to the cost or increases to the regulations upon housing, adds to the expense of purchasing or owning housing. To acquire property whether for rent or for direct occupancy, every person must have a minimum down payment and income sufficient to meet lending institutions loan guidelines. Given the paperwork involved in documenting a loan and obtaining title, the process is generally complex enough to require a purchaser to obtain an attorney to aid in the closing of the loan and the purchase, which only adds to the cost.

Generally a purchaser will require title insurance, a survey, a termite inspection, and in The Town of Cicero, a Town Compliance Certificate is required, in order to purchase and/or sell a property. All these costs can be considered to be subsumed within the purchase price. Once a property is purchased or rented, insurance, taxes, and utilities must be paid and the housing must be maintained, all of which present some level of a barrier to affordable housing.

The Town of Cicero requires an inspection of the property of all homes, prior to the sale, to determine code compliance. This process is done at a minimal expense to offset the cost of the inspection. The properties not "up to code" are cited with a list of code violations, which must be corrected in order to obtain a Certificate of Compliance. The Town of Cicero believes that the minimal cost is outweighed by the benefits of providing safe and sanitary housing that meets minimum codes. The Town of Cicero has adopted the 2009 International Building Code.

All code requirements add to the cost of producing and maintaining homes, but costs are outweighed by the benefits of safe, sanitary housing. Building codes are necessary to ensure some standard and average livability. An example of one of these codes, which is deemed to be essential, is the requirement that every dwelling unit have two (2) safe, unobstructed exits, and the requirement of having smoke and carbon monoxide detectors. Likewise, property taxes add to housing costs. In the Town of Cicero, all property is assessed by the Cook County Assessor's Office and the assessed value of the property is multiplied by the sum of the tax rates for all taxing bodies having authority within the corporate limits of The Town of Cicero, to arrive at the annual tax bill. As property values increase, taxes may increase even if the rates do not change. The Town of Cicero has adopted a program of minimizing its tax rate increase at no more than five (5%) percent over the previous year's rate. Commercial and industrial property is taxed at a higher rate than residential and commerce and industry; in effect subsidizing home ownership.

The Town of Cicero also maintains a Zoning Ordinance dividing the Town into eight districts, five of which permit residential uses. Within the residential districts are provisions between single family and multiple family uses. One of the purposes of a Zoning Ordinance is to protect residential uses from commercial and industrial encroachment and to preserve the sanctity of housing districts. The Town of Cicero's building permit process is simplified and user friendly, and permits are issued at a minimal cost designed to offset the cost of the regulatory process. The Zoning Ordinance is strictly enforced and attempts to intensify the use of residential property are rarely permitted. However, the application process used is simple and the required hearings are promptly scheduled. The Town has struggled to maintain itself as a desirable place to live and believes that all of its codes are necessary in order to further that desire.

The Town conducted a recent Affirmatively Furthering Fair Housing (AFFH) report and at its conclusion of this process, the Town of Cicero Department of Housing did identify potential impediments to Fair Housing Choice. The complete Analysis of Impediments to Fair Housing is on file, and available for review at the Town of Cicero Department of Housing. The impediments to Fair Housing Choice and the suggested recommendations are:

#### Impediments to Fair Housing identified through this Analysis are:

- Lack of employee training regarding Fair Housing Laws, and discriminatory practices.
- Lack of Knowledge regarding Fair Housing Laws and Protective Classes.
- Lack of local government/community service agency participation in community outreach

- regarding/education regarding to Fair Housing.
- Language barriers and information asymmetry an impediment to fair housing.

#### The Town of Cicero Department of Housing recommends:

- The Town of Cicero Employees should complete Fair Housing Training, to ensure all employees are aware of Fair Housing and Discrimination Laws.
- The Town should sponsor workshops and events on Fair Housing, tailored to renters, purchasers, landlords, local government, and social service workers.
- The Town of Cicero should conduct informative seminars with private business, non-profit agencies, and the public to affirmatively further Fair Housing.
- The Town of Cicero should publish information regarding protective classes, and fair housing laws in their monthly Town News Letter.
- The Town of Cicero needs to ensure that bilingual materials, services, and outreach are available to communities across the state. The Town of Cicero agrees with both their identification of the impediments, and their recommendation.
- The Town of Cicero should have a Certified Fair Housing Investigator; this certification can be received from the National Fair Housing Training Academy.

#### Impediments to Decent Affordable Housing identified through this analysis are:

- The demand for housing is high in Cicero, but the amount of decent, affordable housing units is not keeping pace with demand.
- The age of Cicero's current housing stock places a greater burden on upkeep and maintenance, thus
  raising the price of decent housing, and also adding to financial burden from issuance of
  tickets/violations.
- The Foreclosure crisis may have forced families to "double-up" in homes/apartments.
- Illegal Apartments located in the Town, are impediments to safe, affordable housing.
- Cost-Burden in homeownership is rising in the Town of Cicero.
- Local infrastructure (Streets/Alleys/Sewer) is deteriorating, and with high cost-burden, need to be invested in.
- Town policy of requiring licensed/bonded contractors for most work that can be done by a handy homeowner adds to the cost of maintaining a home in Cicero.

#### The Town of Cicero Department of Housing recommends:

- The Town needs to perform outreach to educate the public on the safety issues related to illegal apartments.
- The Town needs to strictly enforce zoning and building codes, to ensure illegal apartments are identified and remediated accordingly.
- The Town should expand CDBG Housing Rehabilitation Program to include a program for homeowners to correct violations that they receive from the Town of Cicero's Building Department.
- The Town should investigate the possibility of offering a reimbursement incentive through the CDBG Housing Rehabilitation Program to offer incentives for homeowners to make improvements to their properties.
- Investigate the possibility of offering an incentive program to install energy efficient appliances/windows, insulation, and etcetera in properties.
- Continue, or expand the "Keep Cicero CLEAN" event.
- Increase investments in Town Road and Alley pavement projects, to maintain the safety and livability of

- our neighborhoods.
- The Town of Cicero should explore additional funding sources, or internally subsidize/offer incentives for a developer to build on all "Town-Owned" property zoned for residential purposes, with a clause that these units be made "affordable", and made available to current Town of Cicero Residents to attempt to alleviate the population density.
- The Town of Cicero through the Comprehensive Plan, should determine community goals and aspirations in terms of community development. This Comprehensive Plan will dictate public policy in terms of transportation, utilities, land use, recreation, infrastructure and housing, and be a cooperative process between local government, the private sector, and the general public.
- The Town of Cicero needs to perform a land-use assessment/needs assessment, to determine creative
  ways to alleviate the overcrowding issue in regards to people-per-unit, illegal basement apartments,
  parking congestion, traffic congestion, school congestion, etc...
- The Town Board should work collaboratively with the Building Department to ensure internal policies do not add to the cost burden currently facing the residents of Cicero.

#### **HOME/ American Dream Down payment Initiative**

As a member of the Cook County HOME Consortium, the Town of Cicero is entitled to receive HOME dollars from Cook County as a subrecipient. HOME is the largest federal block grant to state and local governments designed exclusively to create affordable housing for low-income households. Each year it allocates approximately \$2 billion among the states and hundreds of localities nationwide. The program was designed to reinforce several important values and principles of community development:

- HOME's flexibility empowers people and communities to design and implement strategies tailored to their own needs and priorities.
- HOME's emphasis on consolidated planning expands and strengthens partnerships among all levels of government and the private sector in the development of affordable housing.
- HOME's technical assistance activities and set-aside for qualified community-based nonprofit
  housing groups builds the capacity of these partners.
- HOME's requirement that participating jurisdictions (Participating Jurisdictions) match 25 cents of every dollar in program funds mobilizes community resources in support of affordable housing.

HOME funds are awarded annually as formula grants to participating jurisdictions. HUD establishes HOME investment trust funds for each grantee, providing a line of credit that the jurisdiction may draw upon as needed. The program's flexibility allows states and local governments to use HOME funds for grants, direct loans, loan guarantees or other forms of credit enhancement, or rental assistance or security deposits.

#### **Eligible Activities**

Participating jurisdictions may choose among a broad range of eligible activities, using home funds to provide home purchase or rehabilitation financing assistance to eligible homeowners and new homebuyers; build or rehabilitate housing for rent or ownership; or for "other reasonable and necessary expenses related to the development of non-luxury housing," including site acquisition or improvement, demolition of dilapidated housing to make way for home-assisted development, and payment of relocation expenses. Participating Jurisdictions may use home funds to provide tenant-based rental assistance contracts of up to 2 years if such activity is consistent with their Consolidated Plan and justified under local market conditions. This assistance may be renewed and up to 10 percent of the Participating Jurisdictions annual allocation may be used for program planning and administration.

#### **Rental Limitations**

Home-assisted rental housing must comply with certain rent limitations. Home rent limits are published each year by HUD. The program also establishes maximum per unit subsidy limits and maximum purchase-price limits.

#### **Special Conditions**

Some special conditions apply to the use of HOME funds. Participating Jurisdictions must match every dollar of HOME funds used (except for administrative costs) with 25 cents from nonfederal sources, which may include donated materials or labor, the value of donated property, proceeds from bond financing, and other resources. The match requirement may be reduced if the Participating Jurisdiction is distressed or has suffered a presidentially declared disaster. In addition, participating jurisdictions must reserve at least 15 percent of their allocations to fund housing to be owned, developed, or sponsored by experienced, community-driven nonprofit groups designated as Community Housing Development Organizations (CHDOs). Participating jurisdictions must ensure that HOME-funded housing units remain affordable in the long term (20 years for new construction of rental housing; 5-15 years for construction of HOME ownership housing and housing rehabilitation, depending on the amount of HOME subsidy). Participating jurisdictions have two years to commit funds (including reserving funds for CHDOs) and five years to spend funds.

As of today, no applications for funding have been approved by Cook County. The Town of Cicero will continue to investigate ways to secure needed HOME funding.

#### **Neighborhood Stabilization Program (NSP)**

The Town of Cicero Department of Housing is in the close out stage of its NSP1 grant. Outcomes of NSP1 will be reported in the Town of Cicero's 2021 CAPER. The Town of Cicero has met 100% of the obligation.

#### **Program Summary**

Previously the Town of Cicero's NSP Program was established to assist low to middle income homebuyers with the purchase of a Town-Owned NSP Redeveloped home, while attempting to stabilize the Town during the foreclosure crisis throughout the country. The program also attempted to draw interest in home-ownership, and to sustain property values. The Town of Cicero Department of Housing administers the program.

In addition, to maximize the effectiveness of the NSP Program as a vehicle for enhancing affordability, borrowers pay no current principal or interest on the second mortgage for as long as they own their home. A mortgage in which payment is deferred is also known as a "silent second" mortgage. There is no interest calculated on the amount borrowed.

Loan principal is due and payable upon a variety of conditions or circumstances, the most common one being the sale or transfer of the home.

The Town of Cicero left a subsidy in the property purchased to ensure the new homes were affordable to the homebuyer. The Town of Cicero Department of Housing staff will calculate the specific amount of the subsidy at the time of offer acceptance.

Example 1: A Pre-Approved Applicant makes an offer of \$175,000.00 on a Town-Owned NSP Redevelopment Property. The Town of Cicero calculates that a 20% subsidy will ensure affordability in the property. At closing, the applicant will sign a "silent second" mortgage with the Town for \$35,000.00 which will be secured by a lien. The new homeowner will only be required to make monthly mortgage payments for the remaining balance of \$140,000.00

Housing purchased with NSP funds under this program must remain the principal place of residence of the borrower for a minimum period of time as defined by the amount of NSP funds invested and as shown below:

NSP Funds Invested Minimum Period of Affordability

## **New Construction: 20 years**

- Year 5 25%
- Year 10 25%
- Year 15 25%
- Year 20 25%

## Rehabilitated Property: 10 years

- Year 6 20%
- Year 7 20%
- Year 8 20%
- Year 9 20%
- Year 10 20%

Failure of the borrower to occupy the NSP-assisted unit as his or her principal place of residence for the applicable period shall cause the NSP loan to become immediately due and payable.

As of this Annual Action Plan process, 12 homeowners who purchased NSP homes have completed their time in the program and their liens have been released. Three (3) homeowners unfortunately lost their homes and one homeowner is currently in the Period of Affordability of the program. The Town has also sold a vacant lot that was purchased using NSP funds.

## **Eligible Property**

Only Town-Owned NSP-Acquired and Redeveloped properties listed for sale are eligible for Redevelopment Program Subsidies.

## **Estimated Number of Units**

Over the course of the NSP grant, the Town of Cicero Department of Housing demolished six (6) properties targeted as slum and blight by the Town of Cicero Building Department.

## **Specific Homeless Prevention Elements**

The Town of Cicero is part of Cook County HOME Consortium. Therefore, in preparing Cicero's 5 Year Consolidated Plan all issues relating to housing are subsumed by Cook County's 5 Year Consolidated Plan, which run concurrent with Cicero's - October 1, 2020 through September 30, 2024. Cook County has prepared the County's Plan on behalf of, and with the assistance of, non-entitlement municipalities and the entitlement communities of Cicero and Berwyn. These jurisdictions make up the Cook County Consortium. Cook County is the official grantee, which receives the federal CDBG, HOME, and ESG funds from HUD on behalf of the Cook County Consortium. Cook County is responsible for the overall administration, planning, monitoring and reporting requirements for these programs. The following is information received on behalf of the Alliance to End Homelessness in Suburban Cook County for this year's Annual Action Plan:

#### Homelessness

One major responsibility of any locality is to ensure the health, welfare and safety of its residents. Planning is essential to coordinate the use of all available resources to aid in the eradication of homelessness in Suburban Cook County. A Homeless person is a person who lacks a fixed, regular, and adequate nighttime residence. To

be considered or qualify as a Homeless person, an individual or family must be 1) Literally homeless; 2) At imminent risk of homelessness; 3) Homeless under other federal statutes; and 4) Fleeing/attempting to flee domestic violence. There are limited emergency shelters, transitional housing facilities, safe havens and permanent supportive housing units in suburban Cook County to help aid homeless persons.

The primary purpose for an Emergency Shelter is to provide temporary shelter for a homeless person or family/household. Transitional Housing programs provide people experiencing homelessness a place to stay combined with supportive services for up to 24 months. Permanent Supportive Housing (PSH) provides housing (project and tenant based) and supportive services on a long term basis to formerly homeless people. HUD McKinney Vento funded programs require that the clients have a disability for program eligibility, and therefore, the majority of homeless persons in PSH have disabilities.

The most recent Point in time or PIT Survey for the Homeless population taken in Suburban Cook County was conducted on January 27, 2021. A total of 1,044 homeless persons were counted on that date. This is 198 more than last count's total of 846. From the 1,044 total homeless persons, almost all were housed in emergency shelters, transitional shelters, permanent supportive housing, or safe havens. 230 homeless persons were recorded as 'chronically homeless'. Any homeless persons with disabilities are housed in PSH.

According to the PIT Survey, a total of 39 homeless persons are Veterans. Of those 39 veterans, 27 were male and 4 were female. 4 Veteran households were counted with at least one adult and one child. There are 238 homeless persons reported to have a serious mental illness, and 101 are reported to have suffered or suffer from substance use disorder. There are 11 adult homeless persons reported to have HIV/AIDS, and 133 adult homeless persons are reported to be survivors of domestic violence.

#### The Continuum of Care's Survey Research Process

92% of the data for the homeless count is taken from the point in time homeless count or PIT Count, and 8% is taken from shelter surveys. The PIT Homeless Count, which includes both sheltered and unsheltered homeless populations, is taken on one (1) single night during the last week of January and is conducted biennially. The process is mandated by HUD and is used as a data source in the Annual Homeless Assessment Report to Congress. The PIT count for Suburban Cook County was taken on January 27, 2021.

#### **Sheltered Homeless Count**

The Continuum of Care has identified an inventory of homeless housing providers that are made up of emergency shelters, transitional shelters, safe havens, permanent supporting housing, rapid re-housing, and other permanent housing. For this report, only the data from transitional housing, emergency shelters and permanent supporting housing taken from the PIT Count, was used.

The following table represents a brief summary of the Emergency Shelter system site name, location, bed capacities, and persons housed on the date of the Cook county Continuum of Care PIT Survey.

EMERGENCY SHELTER PROGRAMS						
ES Program Provider Name	CoC Region (CBSA)	Beds for Households W/Children	Units for Households W/Children	Beds for Households W/O Children	Total Year- Round Beds	Point-in-Time Homeless Count
Aunt Martha's Youth Services	South	2	1	10	12	12
B.E.D.S. Plus Care, Inc.	West	0	0	0	177	177
Bethel Family Resource Center	South	52	12	12	64	64
Catholic Charities	All				17	17
Connections for the Homeless	North	7	1		7	7
Connections for the Homeless	North	23	6	55	78	78
Connections for the Homeless	North	0	0	2	2	1
Crisis Center for South Suburbia	South	25	1	10	35	32
Family Promise North Shore	North	14	4		14	4
Featherfist	All	0		0	1	1
Housing Forward/PADS	West	0	0	0	20	10
Housing Forward	West	6	2	4	10	0
Housing Forward	West	18	6	37	55	52
Housing Forward	West	0		18	18	12
Housing Forward	West	0		4	4	4
Interfaith Action of Evanston	North				20	18
Journeys/The Road Home	North				122	122
Pillars Community Health	West	16	4	2	18	7
Respond Now	South	16	2	47	63	63
South Suburban PADS	South	0	0	0	100	74
The Harbour Inc.	North	0	0	5	10	1
Volunteers of America of Illinois	All			0	1	1
Way Back Inn	West			6	6	1
Wings Program Inc.	North	30	10	5	35	31
YMCA Evanston/ North Shore	North	24	8	8	32	4

The following table represents a brief summary of the Transitional Housing programs site name, location, bed capacities, and persons housed on the date of the Cook county Continuum of Care Point PIT Survey.

	TRANSITIONAL HOUSING SHELTER PROGRAMS					
TH Program Provider Name	CoC Region (CBSA)	Beds for Households W/Children	Units for Households W/Children	Beds for Households W/O Children	Total Year- Round Beds	Point-in-Time Homeless Count
Aunt Martha's Youth Services	South	0	0	4	4	0
Aunt Martha's Youth Services	South			8	8	1
Aunt Martha's Youth Services	South	0		12	12	3
B.E.D.S. Plus Care, Inc.	West	14	4		14	6
Catholic Charities	North	18	5	0	18	18
CEDA Bloom Rich	West			6	6	2
Connections for the Homeless	North			6	6	6
Connections for the Homeless	North			2	2	1
Connections for the Homeless	North			4	4	3
Connections for the Homeless	North	0	0	5	5	3
Crisis Center for South Suburbia	South	45	17	9	54	50
Heartland Alliance Health	West	0	0	4	4	4
Housing Forward	West	4	2	6	10	4
Northwest Compass, Inc.	North	15	5	3	18	18
Northwest Compass, Inc.	North	0	0	12	12	10
South Suburban Family Shelter	South	29	10		29	29
The Harbour Inc.	North	16	8		16	10
The Harbour Inc.	North			9	9	9
The Harbour Inc.	North			6	6	2
WINGS Program Inc.	North	2	1		2	2
WINGS Program Inc.	North	4	2	0	4	4
WINGS Program Inc.	North	47	19	0	47	47

The following table represents a brief summary of the Permanent Supportive Housing programs site locations, bed capacities, and persons housed on the date of the Cook county Continuum of Care Point Prevalence Survey.

	PERMANENT SUPPORTIVE HOUSING PROGRAMS					
PSH Program Provider Name	CoC Region (CBSA)	Beds for Households W/Children	Units for Households W/Children	Beds for Households W/O Children	Total Year- Round Beds	Point-in-Time Homeless Count
B.E.D.S Plus Care, Inc.	West			20	20	16
Catholic Charities	North			19	19	18
Catholic Charities	North	25	7	4	29	29
Connections for the Homeless	North	64	17	6	70	70
Connections for the Homeless	North	2	1	33	35	35
Heartland Alliance Health	West	14	4	12	26	26
Housing Authority of Cook County	ALL	242	60	552	794	637
Housing Forward	West	30	6	70	100	81
Housing Forward	West	31	7	70	101	101
Housing Forward	West	15	5	70	85	83
Housing Opportunity Dev. Corp.	North			7	7	7
IBHP Housing Options	North			10	10	7
IBHP Housing Options	North			26	26	24
Interdependant Living Solutions Center	South			10	10	4
Northwest Compass, Inc.	North	0	0	12	12	12
Respond Now	South			12	12	12
South Suburban PADS	South			16	16	14
South Suburban PADS	South	14	4	4	18	13
South Suburban PADS	South	4	2	26	30	23
Thresholds Inc.	North	8	2		8	8
Thresholds Inc.	North			34	34	33
Together We Cope	South	18	5		18	16
WINGS Program Inc.	North	22	8	0	22	22
YWCA Evanston/North Shore	North	16	7	9	25	23

### **Homeless Demographic Data and Subpopulations**

The Cook County's Continuum of Care homeless Count taken on January 27, 2021, produced some of the most accurate data to date. This is primarily due thanks to participation of community partners and a more focused methodology of the Count Coordinators. As previously stated, 92% of the data for the Homeless Count is taken from the point in time homeless count (PIT), and 8% is taken from Shelter Surveys. The PIT Count includes the data from both sheltered and unsheltered persons. A total of 1,044 Homeless persons were counted, and from the 1,044 homeless persons, all were sheltered. A total of 39 homeless persons were veterans. There were 238 adult homeless persons reported to have a Serious Mental Illness and 101 adult homeless persons have suffered or suffer from Substance Use Disorder, which is also known as Drug Use Disorder. This means that the homeless person is suffering from a medical condition in which the use of 1 or more substances leads to a clinically significant impairment or distress. Also, a total of 11 adult homeless persons were reported to have HIV/AIDS, and 133 adult homeless persons were Survivors of Domestic Violence.

Out of the 1,044 homeless persons counted, there were 516 that were considered households or families with at least 1 child. The number of children under the age of 18 was reported at 317. A total of 46 persons were between the ages of 18 and 24 years, and 153 homeless persons were over the age of 24 years. There is a total of 66 unaccompanied youth. According to the PIT Count, a total of 495 homeless persons were female and 546 were male. Only 2 persons identified as transgender and 1 was considered gender non-conforming.

It is estimated that the total number counted is less than actual number of homeless persons out there in the streets. This could be due to the unique characteristics of Suburban Cook County. Suburban Cook County is made up of vast urban, residential and rural areas. Some undeveloped areas such as forest preserve become "Camp grounds" of sorts for homeless persons and could create a very dangerous atmosphere for count volunteers without the escort of law enforcement.

The McKinney-Vento homeless Assistance Program refers to a set of federal programs that were created by the McKinney-Vento Homeless Assistance Act. Those programs administered by HUD are The Emergency Solutions Grant or ESG and the Continuum of Care or CoC. The McKinney-Vento programs provide outreach, shelter, transitional housing, supportive services, short- and medium-term rent subsidies, and permanent housing for people experiencing homelessness and in some cases for people at risk of homelessness. Funding is distributed by formula to jurisdictions for the Emergency Solutions Grants (ESG) program, and competitively for the Continuum of Care (CoC) process. HUD requires that the clients have a disability for McKinney-Vento funded programs in order to be eligible, so the majority of homeless persons in Permanent Supportive Housing have disabilities.

The following chart shows the organizations and their projects that may or may not receive McKinney-Vento Homeless Assistance and the PIT Count of beds that are available year round in each:

Organization	Organization Project Name		Beds Year Round
Aunt Martha's Youth Services	On your own Emergency Shelter	Yes	12
Aunt Martha's Youth Services	Homeless Youth Program	No	4
Aunt Martha's Youth Services	Independent Place	Yes	8
Aunt Martha's Youth Services	TH YHDP Joint Project	Yes	12
B.E.D.S. Plus Care, Inc.	Emergency Overnight	Yes	177
B.E.D.S. Plus Care, Inc.	LATH	No	14
B.E.D.S Plus Care, Inc.	Ogden Avenue Supportive Housing	No	20
Bethel Family Resource Center	G.R.I.P.P: Grooming Races in Poverty Places	Yes	64
Catholic Charities	New Hope Apartments-First Stage	No	18

Catholic Charities	NorthWest PSH Partnership	Yes	19
Catholic Charities	NHA-Family PSH	Yes	29
Catholic Charities	SSVF EHA	No	17
CEDA Bloom Rich	South Suburban Housing Initiative	Yes	6
Connections for			
the Homeless	Family Bridge Housing	No	7
Connections for	Hotel Emergency Shelter	No	78
the Homeless			
Connections for the Homeless	Family Supportive Housing	Yes	70
Connections for	2011		0.5
the Homeless	PSH Individuals Evanston	Yes	35
Connections for the	Our House	No	2
Homeless			_
Connections for the Homeless	Bridges to Home	No	6
Connections for the Homeless	Our House RHY TLP	No	4
Connections for the Homeless	<b>TH YHDP Connections Youth</b>	Yes	5
Crisis Center for	Crisis Center for South	No	54
South Suburbia	Suburbia- TH	110	04
Crisis Center for South Suburbia	Emergency Shelter	Yes	35
Family Promise North Shore	Family Shelter	No	14
Faeatherfist	SSVF EHA	No	1
Heartland Alliance Health	HAH Shelter Plus Care	Yes	26
Heartland Alliance Health	Transitional Scattered Sites	No	4
Housing Authority	VACITVouchors	No	794
of Cook County	VASH Vouchers	No	794
Housing Forward	PADS	Yes	20
Housing Forward	Sojourner House	No	10
Housing Forward	24/7 Emergency Shelter	Yes	55
Housing Forward	CCH Medical Respite	Yes	18
Housing Forward	Sojourner Medical Respite	No	4
Housing Forward	TH YHDP Bridge for Youth	Yes	10
Housing Forward	Open Door Housing	Yes	100
Housing Forward	WCHIP Plus	Yes	101
_			
Housing Forward	WIN Plus	Yes	85
Housing Opportunity Dev. Corp.	Claridge Apartments	No	7
IBHP Housing Options	Claire/Ganey Houses	Yes	10
IBHP Housing Options	Pathways	Yes	26
Interfaith Action of	<u> </u>		
Evanston	Emergency Shelter	No	20
Interdependant	Genisis Place	Yes	10
Living Solutions Center			
Journeys/The Road Home	Emergency Shelter (Seasonal)	Yes	122
Northwest Compass, Inc.	Community Family Homes Initiative I	Yes	18
Northwest Compass, Inc.	Community Family Homes Initiative IV	Yes	12

# Town of Cicero, Illinois Program Year 2022 Annual Action Plan

Northwest Compass, Inc.	TH YDHP NW Project	Yes	12
Pillars Community Health	Constance Morris House	Yes	18
South Suburban Family Shelter	The Sanctuary	Yes	29
Respond Now	Motel Vouchers	Yes	63
Respond Now	Responding with Care	Yes	12
South Suburban PADS	PADS	Yes	100
South Suburban PADS	CCH Wellness Center	Yes	16
South Suburban PADS	NSP	No	18
South Suburban PADS	Southland Supporting Housing	Yes	30
The Harbour Inc.	Safe Harbour Emergency Shelter	Yes	10
The Harbour Inc.	STEP	No	16
The Harbour Inc.	Youth In Transition	No	9
The Harbour Inc.	Youth In Transition Phase 2	No	6
Thresholds Inc.	Esperanza	Yes	34
Thresholds Inc.	Family Project (fka PHHH)	No	8
Together We Cope	Families First PSH	Yes	18
Volunteers of America of Illinois	SSVF EHA	No	1
Way Back Inn	HCHV/CERS Homeless Veterans Housing	No	6
Wings Program Inc.	Safe House	Yes	35
WINGS Program Inc.	Can-Dota Apartments-LCMM	No	2
WINGS Program Inc.	McCabe House Shared Living	No	4
WINGS Program Inc.	Transitional Housing	Yes	47
WINGS Program Inc.	Permanent Housing Program	Yes	22
YMCA Evanston/North Shore	YMCA Domestic Violence Services Emergency Shelter	Yes	32
YMCA Evanston/North Shore	Permanent Supportive Housing	No	25

# **Emergency Solutions Grants (ESG)**

During this program year, the Town of Cicero will be receiving an Emergency Solutions Grant (ESG) in the amount of \$148,354, from the U.S. Department of Housing and Urban Development (HUD). The Town currently has the PY 2021 ESG grant available to fund as well in the amount of \$145,250. In preparation for this Annual Action Plan, the Town accepted applications for both ESG Program Year grants. These grants will be used to address the needs for homeless prevention in the Town of Cicero. Homelessness is an area of focus for the Town of Cicero. The Alliance to End Homelessness in Suburban Cook County (the Alliance) is the nonprofit organization responsible for planning and coordinating homeless services and housing options in suburban Cook County and leads the local Continuum of Care (CoC). The Alliance, as the CoC, coordinates annual funding applications for and distribution of HUD Shelter Plus Care and Supportive Housing Program dollars to address the needs of homeless persons, and those at risk of homelessness throughout suburban Cook County. The Alliance recently completed a strategic plan, providing a comprehensive look at homeless trends in suburban Cook County. The Alliance found that while homelessness is predominantly an issue afflicting single-individuals, a growing share of the homeless population is in families. More than 1/5 of those who are homeless suffer from Serious Mental Illness and about 12% struggle with Substance Use Disorder. If all people in suburban Cook County who are residing in "doubled-up" living situations (e.g., living with relatives or friends typically temporarily) were considered homeless, the number of homeless would be far higher.

The Alliance's plan emphasizes the role that structural factors such as housing costs and employment opportunities play a role in homelessness trends. Nearly 13% of the known homeless population in suburban Cook County is considered chronically homeless, meaning he or she has been homeless for an extended period of time or has cycled in and out of homelessness repeatedly. Over 11% are veterans, and over 10% are leaving domestic violence situations. A substantial share has a disability, such as substance use (17%) or a mental illness (21%). When the most vulnerable people experiencing homelessness in the county were surveyed, nearly ½ reported having spent time in a jail or prison in the past.

Since the inception of the Alliance, the supply of permanent supportive housing has quadrupled, while chronic homelessness has decreased by almost  $\frac{2}{3}$ . These trends can be attributed to a number of factors, including the success of the national 100,000 Homes Campaign and stimulus funding for homeless prevention and rapid rehousing. As a result, one of the Alliance's main goals is ending chronic homelessness in suburban Cook.

The Cook County Consortium and the Alliance have an existing strong partnership related to homeless programming, funding, and special initiatives. During the development of this plan, the Town of Cicero consulted with the Alliance as well as homeless, formerly homeless and homeless agencies to determine the needs of homeless persons or persons at risk of homelessness. This consultation and coordination will continue throughout the implementation of this grant for this program year.

#### **Homeless Strategy**

The Town of Cicero will work closely with the suburban Cook Continuum of Care (CoC) and its lead agency, the Alliance to End Homelessness in Suburban Cook County (the Alliance), to align our use of ESG with the CoC's efforts. The Town of Cicero collaborates with the Alliance to set targets for the use of ESG funding by ESG component. The Town also emphasizes the outcome-focused performance standards that have been developed in consultation with the CoC during our annual ESG application process and as we monitor Subrecipients throughout each program year.

The Town also held two (2) focus group meetings at the Town of Cicero Library to accept feedback from current homeless, formerly homeless and homeless agencies as to the best way to target ESG funding for the homeless community in Cicero. *Information regarding these two meetings can be found under Exhibit 11.* 

The following are the budgets and Subrecipients the Town of Cicero will fund using the PY 2021 and PY 2022 ESG grants:

PY 2021 ESG Funding				
P1 2021 E3G FU	nuing			
Grant Amount	\$145,250.00			
Town of Cicero Admin	\$2,000.00			
Housing Forward	\$73,250.00			
Bed's Plus	\$70,000.00			
Total Funded	\$145,250.00			

PY 2022 ESG Funding				
Grant Amount \$148,354.				
Town of Cicero Admin	\$2,354.00			
Housing Forward	\$50,000.00			
Bed's Plus	\$50,000.00			
CEDA	\$46,000.00			
Total Funded	\$148,354.00			

- 1) Street Outreach is directed toward finding people experiencing homelessness who might not use shelter or services. It includes building relationships, checking on and monitoring clients' welfare, assessing vulnerability, linking to services, and providing follow-up case management to ensure successful linkage to services. Outreach is a critical first step in connecting chronically homeless people with the services they need and reducing the length of time they spend homeless. This is a challenge as a result of limited resources available to support such services. The Alliance has been making strides in expanding outreach, and through the work of the Alliance staff and street outreach providers, the Town will focus in partnership towards increasing the geographic coverage of street outreach and securing adequate resources for street outreach.
- 2) Emergency shelters in suburban Cook County are largely operated on a seasonal basis, in rotating congregations and staffed primarily through volunteers. They operate within a funding and practice context that is moving away from using shelters as a housing solution and with growing recognition that, for many people who end up in shelters, their homelessness could have been prevented in the first place. In order to respond to this context and to meet the goals of reducing how many people enter the homeless system, the Alliance will focus on strengthening assessment and referral practices to connect people to housing as quickly as possible and divert emergency shelter stays whenever possible.
- 3) Homelessness prevention activities are designed to reduce the number of people who become homeless for the first time. Activities include short or medium-term financial assistance and services as well as tenant and legal services. In addition it includes systems prevention efforts with institutions that may discharge people without stable housing lined up. A newly emerging area of prevention work is identifying the situations that make a person most likely to become homeless and intentionally targeting households with those situations. This reinforces the importance of assessment in the process.
  - Transitional housing is itself going through a transition across the nation. Through research and the emergence of newer housing and service models, it is becoming clearer that transitional housing should prioritize individuals and families going through transitional periods in their lives. Their service needs are acute but not indefinite. Examples include survivors of domestic violence, people in recovery or in treatment, and young adults with a history of child welfare involvement. In order to create the right mix of housing types for those within the homeless system and to promote housing stability and success, the Alliance will focus on redefining the role of transitional housing within local housing continuum and developing alternative funding and service models for

transitional housing. The Town of Cicero will participate in and support these efforts as appropriate.

- Permanent supportive housing is broadly understood to effectively end homelessness for those with disabilities, especially chronically homeless individuals and families. The expansion of permanent supportive housing has been a core feature of the Alliance's work since its inception. The 150 Homes campaign has reached new people and established processes to get chronically homeless off the streets quickly and housed permanently. In short, persons who are assessed and score low will be provided with services only. Those who score in the middle will be targeted with rapid re-housing, and those who score high will be targeted for permanent supportive housing. The Alliance has been working very closely with the Veterans Administration on this initiative. Moreover, the Alliance believes that ending chronic homelessness is attainable in suburban Cook County with more newly created and newly targeted permanent housing. The Alliance will also focus on ensuring that permanent supportive housing targets populations with intensive service needs, those who experience long-term homelessness, those who are vulnerable, and those who are the hardest to house. The Town of Cicero will participate in and support these efforts as appropriate.
- 4) Rapid re-housing, short to medium term rental assistance with limited services, is the newest player in terms of interventions on the housing continuum targeted at people experiencing homelessness. While it has many features similar to transitional housing, in rapid re-housing the assistance is temporary but the housing is meant to be permanent. The rapid re-housing programs in suburban Cook County are small given the limited amount of funds available. The Alliance sees rapid re-housing as a key tool to shorten the duration of homelessness, and through staff leadership and the work of many committees and providers, the Alliance will focus on increasing rapid re-housing capacity, ensuring that rapid re-housing targets populations with low to moderate service needs, and developing standards and procedures for rapid re-housing.
- 5) Administration Up to 7.5 % of the ESG funds can be used for administrative activities. These activities include general management, oversight, and coordination on reporting on the program.

Under the PY 2022 Annual Action Plan, the Town of Cicero will aim to address the emergency shelter and transitional housing needs of homeless persons through the deployment of ESG resources to agencies that provide said housing options as noted.

Additionally, The Town of Cicero will be committed to helping homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living as well as to shorten the period of time that individuals and families experience homelessness. To shorten the period of time that individuals and families experience homelessness, the Town of Cicero will support rapid-re-housing assistance that helps participants quickly obtain and sustain stable housing through the ESG program.

# **Community Development**

As part of the development of the Town of Cicero's 5-year Consolidated Plan, the Town identified community development needs that directly and indirectly impact housing. Only a limited amount of CDBG funds will be used for these improvements. The remaining funds necessary to complete these improvements will come from motor fuel tax monies, TIF monies, the Town of Cicero's general operating fund, and a possible bond issue.

The Town of Cicero has also made a commitment to the redevelopment of its commercial and industrial areas. Historically, the Town of Cicero has been a blue collar and industrial community and at one time was the largest exporter of heavy, industrial goods in the State of Illinois outside of the City of Chicago. During the 1980's, many of the Town's largest industrial plants ceased operations. In 1985, in response to the loss of industry, the Town of Cicero began to develop and implement strategies for economic development that included the adoption of a Tax Increment Financing District. The Town of Cicero continues to identify sites, which are appropriate for redevelopment, and offers incentives to businesses and industries that desire to relocate to the Town of Cicero, or expand current operations and increase the employment opportunities available within the Town. The Town of Cicero desires to continue its efforts to develop and redevelop both commercial and industrial areas within its corporate limits.

There is a need for additional affordable housing for the entire population of Cicero; in particular: the elderly, handicapped, low-income, and other special needs populations. The Town of Cicero has provided many programs to help low-income homeowners with repairs needed on their homes, including roofs, windows, tuck pointing and concrete work. These programs have helped low-to-moderate income homeowners throughout the years to maintain their homes they otherwise would have difficulty in paying for the repairs.

Recently the Town of Cicero accepted applications from Social Service Agencies and other local Non-Profit Agencies. The Town of Cicero Department of Housing received 11 CDBG applications in total. These 10 applications requested \$378,000.00 in Public Service activities, and \$1,004,400.00 in Public Facility projects. In addition, the Town also received application for the PY 2022 ESG grant. Three (3) applications were submitted for this grant totaling \$719,061.00.

The Town of Cicero Department of Housing reviewed all applications for HUD activity eligibility and feasibility. The Town of Cicero was able to include most of the applicants for CDBG and ESG in this year's budget, and fund their Public Service and Public Facility activities for PY2022. The Public Facility funds being requested will go towards infrastructure work on dilapidated alleys throughout the Town.

HUD eligibility was not the only consideration. Following the 5-year Consolidated Plan's priorities/objectives was also taken into consideration.

The Priorities/Objectives are:

#### **Priority 1: Housing**

- 14A Single Family Rehabilitation
- 14H Rehabilitation Administration

#### **Priority 2: Lead Hazard Reduction**

• 14I Lead-Based/Lead Hazard Test/Abatement

#### **Priority 3: Service to Non-Homeless Persons with Special Needs**

- 05 Public Services
- 05A Senior Services
- 05B Handicapped Services
- 05D Youth Services
- 05L Child Care Services

- 05M Health Services
- 050 Mental Health Services

## **Priority 4: Improvements to Public Facilities**

- 03 Public Facility and Improvements
- 03B Handicapped Centers
- 03K Street Improvements

Priority 5: Program Administration Priority 6: Homeless Prevention

# **PY2022 Agencies Contacted**

Agency Name
The Boys Club of Cicero
CEDA
Children's Center of Cicero-Berwyn
Cicero Youth Commission
Cicero School District #99
Community Chest of Cicero
Community Support Services
Corazon Community Services
Family Service & Mental Health Center of Cicero
J.Sterling Morton High School District #201
The President's Office for Literacy
Sarah's Inn
UCP Seguin Services(United Cerebral Palsy Seguin of Greater Chicago)
TOC – Clerk's Office/Alley Repavements
TOC-Library
TOC-Health Department
TOC-Water Department
Housing Forward
BEDS, Plus Inc.
Alliance to end Homelessness
HOPE Fair Housing Center

# **PY2022 Applications Received**

	PY2022 CDBG Applications Received						
#	Name of Agency	Public Service	Public Facility				
1	The Children's Center of Cicero-Berwyn	\$50,600.00					
2	The Boys Club of Cicero	\$35,000.00					
3	UCP Seguin		\$54,400.00				
4	TOC – Alley Repavements		\$600,000.00				
5	TOC – Community Center Ventilation Improvement		\$250,000.00				
6	Family Service & Mental Health Center of Cicero	\$67,000.00					
7	J. Sterling Morton High School District #201		\$100,000.00				
8	CEDA	\$53,750.00					
9	Cicero Youth Commission	\$100,000.00					
10	Community Support Services	\$21,650.00					
11	President's Office of Literacy	\$50,000.00					
	Total	\$378,000.00	\$1,004,400.00				

	PY2022 CDBG-CV Applications Received					
#	Name of Agency	Public Facility				
1	The Boys Club of Cicero		\$30,000.00			
2	Family Service & Mental Health Center of Cicero	\$67,000.00				
3	TOC - Library		\$110,000.00			
4	TOC- Inclusion Park		\$750,000.00			
	Total	\$67,000.00	\$890,000.00			

	PY2021 ESG Applications Received					
#	Name of Agency	Public Service	<b>Public Facility</b>			
1	Housing Forward	\$224,785.00				
2	BEDS Plus Care	\$168,525.00				
	Total	\$393,310.00	\$0.00			

PY2022 ESG Applications Received					
#	Name of Agency Public Service Public Fac		<b>Public Facility</b>		
1	Housing Forward	\$224,785.00			
2	BEDS Plus Care	\$173,276.00			
3	CEDA	\$321,000.00			
	Total	\$719,061.00	\$0.00		

The following lists are the Proposed CDBG Projects that will be funded with CDBG funds to help continue The Town of Cicero's Community Development needs. The Town of Cicero also uses HUD's Performance Measurement Outcome Statements for each project of a Program Year.

Administration and Housing Rehabilitation Program						
Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2022-0001	Town of Cicero	General Administration	5	N/A	Town-Wide	\$30,561.00
2022-0001	Town of Cicero	Staff Salaries	5	N/A	Town-Wide	\$300,000.00
2022-0002	Town of Cicero	Housing Rehab Program	1	DH-3	Town-Wide	\$130,000.00
2022-0002	Town of Cicero	Housing Staff Salaries	1	N/A	Town-Wide	\$300,000.00
2022-0002	Town of Cicero	Emergency Heat Program	1	DH-1	Town-Wide	\$50,000.00
2022-0002	Town of Cicero	Accessibility Program	1	DH-1	Town-Wide	\$25,000.00
2022-0002	Town of Cicero	Home Improvement Program	1	DH-1	Town-Wide	\$25,000.00
2022-0002	Town of Cicero	Energy Efficiency Weatherization	1	DH-1	Town-Wide	\$20,000.00
2022-0003	Town of Cicero	Lead Hazard Reduction	2	DH-3	Town-Wide	\$75,000.00
				То	tal	\$955,561.00

Public Services						
2022-0004	Boys Club	After School Program	3	SL-3	Town-Wide	\$30,000.00
2022-0005	Children's Center	Day Care Services	3	SL-3	Town-Wide	\$30,000.00
2022-0006	Youth Commission	After School Program	3	SL-3	Town-Wide	\$40,000.00
2022-0007	Family Services	Mental Health Services	3	SL-3	Town-Wide	\$60,000.00
2022-0008	Literacy Program	Youth Program	3	SL-3	Town-Wide	\$30,000.00
2022-0009	CEDA	Housing Counseling	3	DH-3	Town-Wide	\$10,000.00
2022-0010	Community Support Services	Handicap Services	3	SL-1	Town-Wide	\$20,000.00
				Total		\$220,000.00

Public Facilities						
2022-0011	Town of Cicero	Alley Repavement	4	SL-3	Town-Wide	494,000.00
				Total \$494		\$494,000.00

PY 2022 CDBG Total \$1,669,561.00

# **Antipoverty Strategy**

The Town of Cicero's strategy to eliminate poverty is to assist persons and households to obtain and keep employment. Through a general assistance program, the Town provides income maintenance and food distribution tied to participation in vocational training and job searches. Through its economic development function, the Town tends to create new employment and encourage businesses to use Cicero residents as a first source for its labor needs.

# Non-homeless Special Needs (91.220 (c) and (e))

Services to this particular population require the coordination and collaboration of both governmental and non-for-profit agencies. Persons served include the developmentally disabled, the mentally ill, victims of domestic violence, victims of sexual abuse, and youths in need of daycare services, after school programs, summer programs, and cultural awareness programs.

# **Specific HOPWA Objectives**

Not Applicable

## **Rationale for Geographic Distribution of Assistance**

The Town of Cicero does not specifically target any particular area for CDBG assistance. As seen from the Town of Cicero's Census Tract Data, all but one (1) census tract have low/mod concentrations greater than 50%. Using this information, The Town of Cicero has adopted the policy to offer CDBG assistance "Town Wide". If demographics change within the boundaries or Town of Cicero, the local government will revisit this policy and amend as needed, to ensure those who need assistance most will benefit from the programs offered.

## **Under-served Needs**

Funding seems to be the largest obstacle for under-served needs, as well as building collaborative relationships with outside agencies.

The Town of Cicero's Grant Writer is working closely with the Department of Housing and will be able to determine the unmet needs in order to apply for outside funding. The Grant Writer will also be instrumental in developing our next strategic plan, and performing a local needs assessment.

The Town of Cicero Department of Housing CDBG staff continues to work on building collaborative relationships with outside agencies such as PADS, the Continuum of Care, Cook County, and neighboring communities.

Forming collaborative relationships will allow all parties to strategically plan, and take a proactive approach to issues rather a reactive stance. Needs are not isolated to individual communities, and most issues tend to be regional. By forming regional relationships, communities can share success stories, and learn from one another.

## XI. CERTIFICATIONS/Applications

- 1. Form SF-424-Application for Federal Assistance
- 2. Certifications

#### XII. EXHIBITS

Exhibit 1.	PY2022 Projects
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Exhibit 2. Table 2C/3A

Exhibit 3. Housing Needs Table/Housing Market Analysis

Exhibit 4. Continuum of Care Homeless Population/Subpopulation Chart

Exhibit 5. Non-Homeless Special Needs

Exhibit 6. Housing and Community Development Needs

Exhibit 7. Summary of Specific Annual Objectives

Exhibit 8. Correspondence

Exhibit 9. Notice of Public Hearings

Exhibit 10. Public Hearing Minutes

Exhibit 11. ESG Focus Group Meetings

Exhibit 12. Resolution